

## CITY OF TOLLESON, ARIZONA



## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Prepared by:
City of Tolleson Finance Department
9555 W. Van Buren
Tolleson, Arizona 85353



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# **Introductory Section**





## CITY OF TOLLESON

9555 West Van Buren • Tolleson, AZ 85353 • 623.936.7111 • fax 623.907.2629

November 17, 2021

Honorable Mayor, Members of the City Council, and Citizens of the City of Tolleson, Arizona:

State statutes require that cities and towns publish a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America and audited in accordance with auditing standards generally accepted in the United States by a certified public accounting firm licensed in the State of Arizona. Pursuant to that requirement, we hereby issue the annual financial report of the City of Tolleson, Arizona for the fiscal year ended June 30, 2021.

This report consists of senior management's representations concerning the finances of the City. Consequently, senior management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed to protect both the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Henry & Horne, LLP, a certified public accounting firm. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2021, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended June 30, 2021, are fairly presented in conformity with accounting principles generally accepted in the United States of America. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the city is often part of a broader, federally mandated Single Audit, as required by the provisions of the Single Audit Act Amendments 1996 and the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited City internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. When applicable, these reports are available in a separately issued single Audit Reporting Package.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the City**

The City of Tolleson, founded in 1929, operates under a Council-Manager form of government. The Mayor and six City Council members are elected at large on a non-partisan ballot and serve overlapping four-year terms. The City Council is vested with policy and legislative authority and is responsible for passing ordinances; adopting the budget; appointing commission board members; and appointing the positions of City Manager, City Attorney, and Presiding Judge. The City Manager is responsible for carrying out the policies and ordinances of the City Council, as well as overseeing the day-to-day operations of the City.

The City encompasses approximately 6 square miles. Although small, Tolleson is in the middle of it all, with Phoenix International Raceway 10 minutes south and entertainment venues in Glendale, Peoria, Goodyear and Phoenix 10 minutes north and east. Tolleson is the west valley's industrial employment center hosting over 20 Fortune 500 companies employing more than 20,000 resulting in one of the most impressive jobs to residents' ratios in the nation.

The City provides a full range of municipal services including police and fire protection, sanitation service, water and sewer services, construction and maintenance of streets, recreational activities including libraries and cultural events, public transportation, planning and zoning services, and general administrative services.

#### **Economic Condition and Outlook**

The long-run outlook calls for continued strong growth. The state of Arizona is forecast to generate job, income, and population gains at a much faster pace than the nation. Tolleson generates rapid gains well in excess of the nation and faster than the state average.

Revenues in the General Fund grew by approximately 26%. Sales tax revenue grew by 29%, which demonstrates the city has fully recovered from the COVID-19 pandemic. Expenditures in the General Fund increased by \$273,131 which is less than 1%. The City was able to provide salary increases to employees while maintaining costs in commodities and services in order to stay within budget. The City's budget is structurally balanced with ongoing revenues supporting ongoing expenditures. One-time revenues like contracting transaction privilege taxes and building permits support one-time expenditures. The revenue forecast for fiscal year 2021-2022 anticipates a continuation of General Fund revenue growth.

#### **Current Condition**

As described above sales tax revenues were higher than previous years. Both the current and future programs are measured for alignment with the Strategic Plan. The financial performance of the City as a whole is reflected in its governmental funds.

As of June 30, 2021, the City's governmental funds reported a combined fund balance of \$62,912,528 of which \$43,984,645 is unassigned and available for spending at the City's discretion.

The City, like most municipalities, is significantly dependent upon sales tax revenues which are subject to economic fluctuations. Sales tax revenues comprised 66.9% of general fund revenues. Sales taxes and revenues related to the residential and commercial construction industry continued to improve during the fiscal year.

#### **Future Economic Outlook**

The City of Tolleson has been able to make strategic reinvestments in existing programs and invest in new programs that provide the opportunity to further position the City as the place to live, work and play. The City will continue to facilitate economic growth through capital projects in the coming year, including the construction of a \$22 million Civic Center that will be the new home of the Tolleson City Hall, Library, and Senior Center.

#### **Accomplishments and Initiatives**

During fiscal year 2021, the City had several significant accomplishments and initiatives.

The following new businesses opened in Tolleson this year: Cowden Logistics, Churroholic, Napa Auto Parts, Buffalo Spot, Hopewell 91 Industrial Warehouse and Desert Jewel Apartments. Bay State Milling has major on-site tenant improvements.

The Tolleson Public Library was awarded \$10,000 through the American Rescue Plan Act (ARPA). The funds were used for 22 laptops for patron lending. In addition, the Tolleson Public Library received \$4,000 for data plans for the hotspot lending program from Library Services and Technology Act (LSTA).

The Tolleson Senior Center implemented virtual programming at the Senior Center due to Covid-19: karaoke, chair yoga, arts/crafts, discussion groups, chair exercise, Zumba and bingo classes. There was a 25% increase (24,986) from the prior year in combined home delivered and congregate meals. A 14 - passenger bus was acquired through a competitive grant application process through MAG.

The Community Action Program provided \$1,387,903 to families in need via the utilities and rental assistance program.

Over 350 backpacks filled with school supplies along with family food bags were handed out by the Tolleson Recreation Department. The Adult fitness center was reopened, but was limited to three persons per allotted slot.

A full Compensation and Classification Study was completed. A new performance management system was implemented to provide efficient, real time performance feedback. A sick buyback program was implemented.

The City launched a new women's leadership group called TWIL (Tolleson Women in Leadership).

#### **Expenditure Limitation**

On June 30, 1980 Arizona voters approved general propositions amending the Arizona Constitution to establish expenditure and revenue limitations for local governments. The purpose of the expenditure limitation is to control expenditures and to limit future increases in spending to adjustments for inflation, deflation and population growth of the City.

On November 3, 2020, the voters of the City approved an alternative expenditure limitation, the effect of which is that the total budgeted expenditures of each yearly budget becomes the expenditure limitation for that year on a total budget basis. This alternative expenditure limitation is effective for four years.

#### **Single Audit**

As a recipient of Federal, State and County financial assistance, the City is responsible for ensuring that adequate internal controls are in place to ensure compliance with applicable laws, regulations, contracts and grants related to those programs. Internal control is subject to periodic evaluation by management. The Office of Management and Budget (OMB) set the single audit (Uniform Guidance) threshold for federal awards to \$750,000. As such, the City did not meet the minimum threshold to have a single audit performed.

#### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report for the fiscal year ended June 30, 2020. This was the fifth year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **Acknowledgements**

The preparation of this report would not have been possible without the efficient, effective and dedicated services of the entire staff of the Finance Department and the assistance of personnel in the various departments. We would like to express our appreciation to all members who assisted and contributed to the preparation of this report.

We also wish to express our sincere appreciation to the Mayor, Vice Mayor and Council for unfailing support in maintaining the highest standards of professionalism in the management of the City of Tolleson's finances.

Respectfully Submitted:

Victoria L. Juvet

Victoria L. Juvet

Chief Financial Officer



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Tolleson Arizona

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2020

Christopher P. Morrill

Executive Director/CEO

# CITY OF TOLLESON, ARIZONA PRINCIPAL OFFICIALS OF THE CITY YEAR ENDED JUNE 30, 2021

#### MAYOR AND COUNCIL

Juan F Rodriguez, Mayor

Clorinda Erives, Vice Mayor Lupe Leyva Bandin, Councilmember

Jimmy Davis, Councilmember Adolfo Gamez, Councilmember

Linda Laborin, Councilmember Albert P. Mendoza, Councilmember



#### MANAGEMENT STAFF

Reyes Medrano, Jr., City Manager

#### **DEPARTMENT HEADS**

John Lamb, Magistrate Wendy Jackson, Employee Resources Director

Crystal Zamora, City Clerk Steve Holliday, Chief Technical Officer

Jamie McCracken, Field Operations Director Rudy Mendoza, Police Chief

Victoria L. Juvet, Chief Financial Officer Mark Berrelez, Utilities Director

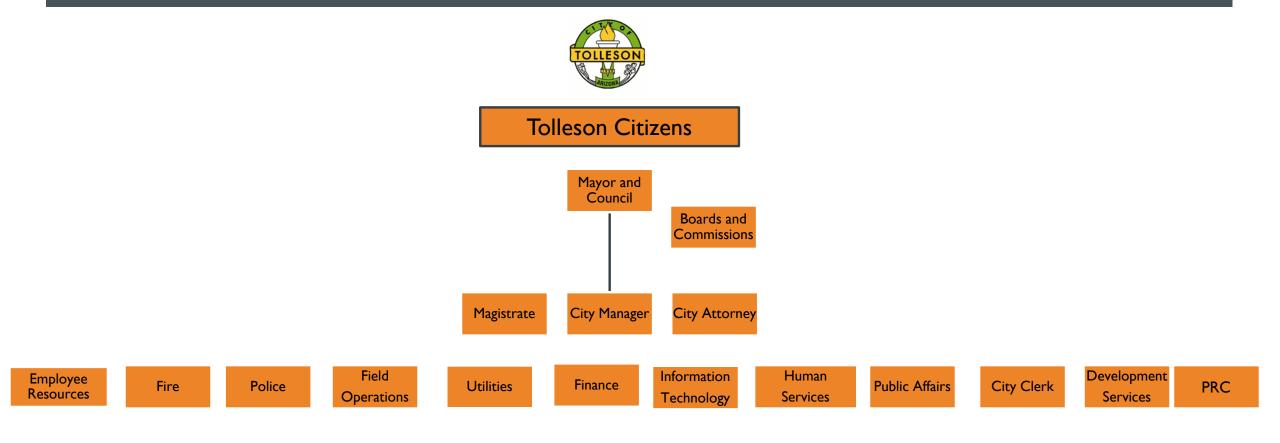
George Good, Fire Chief Jason Earp, Development Services Director

Santiago Cornejo, Human Services Director

John Paul Lopez, Parks and Recreation Center Director

Pilar C. Sinawi, Chief Government Affairs Officer

## CITY OF TOLLESON ORGANIZATIONAL CHART





## **Financial Section**





#### INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and City Council City of Tolleson Tolleson, Arizona

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Tolleson, Arizona, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Tolleson, Arizona, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Tolleson, Arizona's basic financial statements. The introductory section, the financial information listed as other supplementary information in the financial section, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The financial information listed as other supplementary information in the financial section is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the financial information listed as other supplementary information in the financial section, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Information (Continued)

Compliance Over the Use of Highway User Revenue Fund and Other Dedicated State Transportation Revenue Monies

In connection with our audit, nothing came to our attention that caused us to believe that the City of Tolleson, Arizona failed to use highway user revenue fund monies received by the City pursuant to Arizona Revised Statutes Title 28, Chapter 18, Article 2, and any other dedicated state transportation revenues received by the City of Tolleson solely for the authorized transportation purposes, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City of Tolleson's noncompliance with the use of highway user revenue fund monies and other dedicated state transportation revenues, insofar as they relate to accounting matters.

The communication related to compliance over the use of highway user revenue fund and other dedicated state transportation revenue monies in the preceding paragraph is intended solely for the information and use of the members of the Arizona State Legislature, management, and other responsible parties with the City and is not intended to be and should not be used by anyone other than these specified parties.

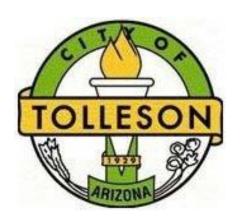
#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 17, 2021 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Tolleson, Arizona's, internal control over financial reporting and compliance.

Tempe, Arizona

November 17, 2021

Henry + Home LLP



## **Financial Section**

MANAGEMENT'S DISCUSSION & ANALYSIS



# CITY OF TOLLESON, ARIZONA MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended June 30, 2021

As management of the City of Tolleson, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on page i of this report.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City of Tolleson, Arizona exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$171,776,196 (net position). The unrestricted net position, which represents the amounts available to meet the City of Tolleson's ongoing obligations to citizens and creditors was a positive \$62,119,916.
- The City of Tolleson's total net position increased by \$22,694,684 primarily due to the general revenues received, with the largest amount coming from sales tax.
- The governmental activities program revenues of \$7,054,767 were higher than the total of \$4,386,747 in the prior year.
- The business-type activities program revenues of \$15,641,960 were slightly higher than the total of \$14,049,765 in the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$43,984,645 or 181% of total General Fund expenditures and is available for spending at the government's discretion.
- General Fund revenues (on a budgetary basis) were higher than budgeted inflows by \$8,553,423 for the fiscal year ending June 30, 2021. Budgetary basis expenditures of the General fund were 67.4% (\$11,737,898 in savings) of the final budgeted expenditures.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis provided here are intended to serve as an introduction to the City of Tolleson's basic financial statements. The City of Tolleson's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Tolleson's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the City of Tolleson's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Tolleson is improving or deteriorating.

The statement of activities presents information showing how the City of Tolleson's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Tolleson that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Tolleson include general government, public safety, highways and streets, culture and recreation, economic development, and health and welfare. The business-type activities of the City of Tolleson include water, wastewater and sewer, and sanitation and trash.

The government-wide financial statements can be found on pages 23-25 of this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Tolleson, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Tolleson can be divided into two categories: governmental funds and proprietary funds.

**Governmental Funds**. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental* activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Tolleson maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, grants fund, public safety fund, capital projects, and debt service fund which are considered to be major funds. Data from one additional governmental fund is presented separately. Fund data for the non-major governmental fund is provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

The City of Tolleson adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 30-37 of this report.

**Proprietary Funds**. The City of Tolleson maintains three different proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Tolleson uses enterprise funds to account for its water, wastewater and sewer, and sanitation operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water fund, wastewater and sewer fund, and sanitation and trash fund, all of which are considered to be major funds of the City of Tolleson.

The basic proprietary fund financial statements can be found on pages 41-45 of this report.

**Fiduciary Funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. The City did not have any fiduciary funds to report at year end.

**Notes to the Financial Statements**. The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 49-88 of this report.

**Other Information**. In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the City of Tolleson's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found immediately after the notes to the financial statements on pages 91-104.

The combining statements referred to earlier in connection with non-major governmental funds and non-major governmental fund budgetary comparisons are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 107-115 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of the City's financial position. The City's combined assets exceed liabilities by \$171,776,196 as of June 30, 2021 as shown in the following condensed statement of net position. The City has chosen to account for its water, sewer and sanitation operations in an enterprise fund which is shown as Business Activities.

### City of Tolleson, Arizona Condensed Statement of Net Position

		nmental vities		ess-type vities	Total Government			
	6/30/2021	6/30/2020	6/30/2021 6/30/2020		6/30/2021	6/30/2020		
Current and other assets	\$ 67,184,498	\$ 48,598,802	\$ 43,407,840	\$ 40,521,192	\$ 110,592,338	\$ 89,119,994		
Capital assets	59,167,707	59,173,863	58,271,504	58,272,417	117,439,211	117,446,280		
Total assets	126,352,205	107,772,665	101,679,344	98,793,609	228,031,549	206,566,274		
Deferred outflows of resources	7,360,482	6,959,519	875,024	605,511	8,235,506	7,565,030		
Long-term liabilities outstanding	42,553,794	42,675,758	15,503,225	16,562,009	58,057,019	59,237,767		
Other liabilities	3,902,378	2,421,451	1,178,794	967,482	5,081,172	3,388,933		
Total liabilities	46,456,172	45,097,209	16,682,019	17,529,491	63,138,191	62,626,700		
Deferred inflows of resources	1,289,056	2,154,398	63,612	268,694	1,352,668	2,423,092		
Net position:								
Net investment in capital assets	47,483,826	46,353,982	52,261,630 50,543,526		99,745,456	96,897,508		
Restricted	9,331,450	5,668,215	579,374 619,400		9,910,824	6,287,615		
Unrestricted	29,152,183	15,458,380	32,967,733	30,438,009	62,119,916	45,896,389		
Total net position	\$ 85,967,459	\$ 67,480,577	\$ 85,808,737	\$ 81,600,935	\$ 171,776,196	\$ 149,081,512		

#### **Governmental Activities**

Current and other assets increased in governmental activities by \$18.6 million. Deferred outflows of resources increased by \$401K and deferred inflows of resources decreased by \$865K, both due to the effects of GASB 68. Other liabilities increased by \$1.5 million largely due to an increase in unearned revenue.

By far, the largest portion of the City of Tolleson's net position, \$99,745,456, reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, vehicles, and infrastructure, net of accumulated depreciation and less any related outstanding debt that was used to acquire those assets). The City of Tolleson uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the City of Tolleson's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Tolleson's net position, \$9,910,824 represents resources that are subject to external restriction on how they may be used. As of the end of the current year, the City of Tolleson's unrestricted net position was a positive balance of \$62,119,916.

The City of Tolleson's overall net position increased by \$22,694,684 from the prior fiscal year. The reasons for this overall increase are discussed in the following sections for governmental and business-type activities.

The City's programs include: General Government, Public Safety, Highways and Streets, Economic Development, Culture and Recreation, and Health and Welfare. Each programs' net cost (total cost less revenues generated by the activities) is presented below. The net cost shows the extent to which the City's general taxes support each of the City's programs.

#### City of Tolleson, Arizona Changes in Net Position

	Govern	nmental	Busine	ss-type	Total			
	Activ	vities .	Activ	vities	Gove	rnment		
	6/30/2021	6/30/2020	6/30/2021	6/30/2020	6/30/2021	6/30/2020		
Revenues:								
Program revenues:								
Charges for services	\$ 4,573,050	\$ 2,431,367	\$ 14,424,481	\$ 14,049,765	\$ 18,997,531	\$ 16,481,132		
Operating grants and								
contributions	2,471,673	1,923,497	-	-	2,471,673	1,923,497		
Capital grants and								
contributions	10,242	31,883	1,217,479	-	1,227,721	31,883		
General revenues:								
Taxes	42,945,297	34,194,982	1,773,206	2,451,096	44,718,503	36,646,078		
Urban revenue sharing	1,053,562	943,866	-	-	1,053,562	943,866		
Other revenue/(expense)	111,971	1,095,927	53,972	653,480	165,943	1,749,407		
Total revenues	51,165,795	40,621,522	17,469,138	17,154,341	68,634,933	57,775,863		
Expenses:								
General government	8,802,055	8,293,849	-	-	8,802,055	8,293,849		
Public safety	15,922,346	13,327,589	-	-	15,922,346	13,327,589		
Highways and streets	2,520,959	2,980,662	-	-	2,520,959	2,980,662		
Culture and recreation	3,085,615	3,545,868	-	-	3,085,615	3,545,868		
Economic development	807,093	701,000	-	-	807,093	701,000		
Health and welfare	805,115	602,713	-	-	805,115	602,713		
Interest on long-term debt	735,730	1,093,652	-	-	735,730	1,093,652		
Water	-	-	6,130,858	5,927,310	6,130,858	5,927,310		
Wastewater treatment/sewer	-	-	6,739,960	6,885,266	6,739,960	6,885,266		
Sanitation	-	-	390,518	362,020	390,518	362,020		
Total expenses	32,678,913	30,545,333	13,261,336	13,174,596	45,940,249	43,719,929		
Change in net position	18,486,882	10,076,189	4,207,802	3,979,745	22,694,684	14,055,934		
Net position, beginning	67,480,577	57,404,388	81,600,935	77,621,190	149,081,512	135,025,578		
Ending net position	\$ 85,967,459	\$ 67,480,577	\$ 85,808,737	\$ 81,600,935	\$ 171,776,196	\$ 149,081,512		

#### **Governmental Activities**

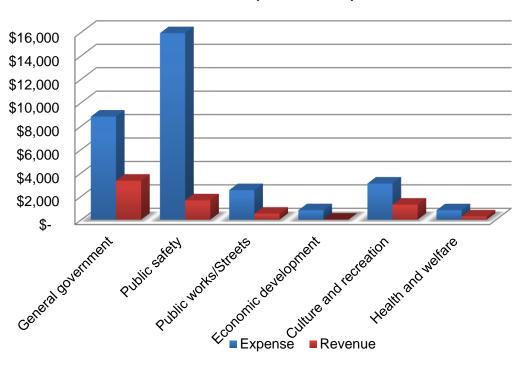
During the current fiscal year, net position for governmental activities increased \$18,486,882 from the prior fiscal year for an ending balance of \$85,967,459. The increase in the overall net position of governmental activities is primarily due to an increase in sales tax revenue and contributions and donations.

Revenues increased \$10.5 million from the prior year mainly due to an increase in sales tax revenue and a \$1.25 million donation from a local business for the City's planned aquatic center and new bookmobile. Sales tax remains the largest source of revenue at \$34,079,997.

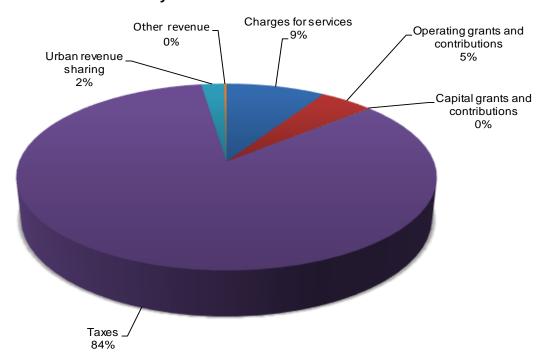
Expenses increased from \$30.5 million in the prior year to \$32.7 million in the current year. Public safety increased by \$2.6 million mainly due to increases in payroll costs, pension expense, and depreciation expense.

As shown in the chart below, revenues generated by the City of Tolleson programs are not sufficient to cover the costs. The City of Tolleson relies on property taxes, sales taxes, investment income and other general revenues to cover the costs associated with the various programs.

Expense and Program Revenues - Governmental Activities (in Thousands)



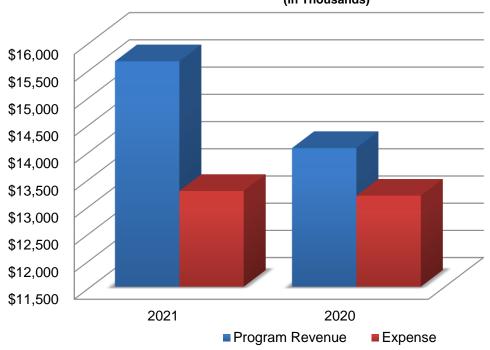
Revenue by Source - Governmental Activities



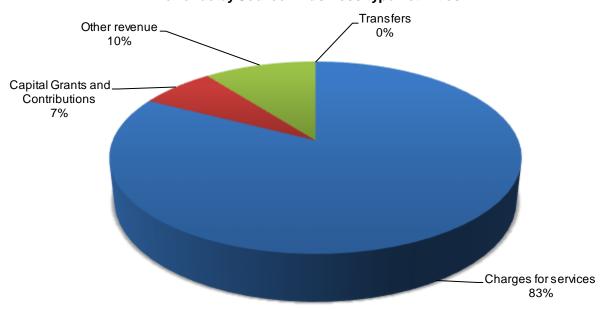
#### **Business Type Activities**

For the City of Tolleson's business-type activities, the results for the current fiscal year were positive in that overall net position increased to reach an ending balance of \$81,600,935. The total increase in net position for business-type activities (water, sewer and wastewater, sanitation and trash) was \$3,979,745 or 5.1% from the prior fiscal year. The growth, in large part, is attributable to capital grants and contributions.





#### Revenue by Source - Business-type Activities



#### **Financial Analysis of the Governmental Funds**

As noted earlier, the City of Tolleson uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds:** The focus of the City of Tolleson's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Tolleson's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City of Tolleson itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City of Tolleson's Council.

As of June 30, 2021, the City of Tolleson's governmental funds reported combined fund balances of \$62,912,528, an increase of \$16,916,039 in comparison with the prior year. Of this amount, \$43,984,645 or 70% constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of the fund balance is non-spendable, or restricted, to indicate it is (1) not in spendable form, \$6,744; or (2) restricted for particular purposes, \$18,921,139.

#### **Analysis of Individual Funds**

The general fund is the chief operating fund of the City of Tolleson. At the end of the current fiscal year, unassigned fund balance in the general fund was \$43,984,645, while total fund balance is \$44,511,785. As a measure of liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 181% of total general fund expenditures, while total fund balance represents 183% of that same amount.

The fund balance of the City of Tolleson's general fund increased by \$15,181,482 during the current fiscal year. As discussed earlier in connection with governmental activities, the increase is primarily due to an increase in sales tax revenue and contributions and donations.

The Public Safety Tax Fund had a \$2,694,206 increase in fund balance during the current fiscal year. The key factor to the increase was an increase in sales tax revenue.

The Capital Projects Fund balance decreased by \$1,489,192 during the fiscal year as project payments were more than the investment earnings.

The Debt Service Fund balance increased by \$233,361 during the fiscal year as a result of a tax revenue being greater than the debt service expense.

**Proprietary Funds:** The City of Tolleson's proprietary funds provide the same type of information found in the business-type activities portion of the government-wide financial statements, but in more detail.

Unrestricted net position of the Water Fund at the end of the year was \$14,208,815, the Wastewater and Sewer Fund was \$18,450,633 and was \$308,285 for the Sanitation and Trash Fund. The total growth in net position for each of the funds was \$2,408,837, \$1,740,904, and \$58,061, respectively. The charges for services increased in the Water Fund, but decreased in the Wastewater and Sewer and Sanitation and Trash Funds. Additionally, property taxes decreased in the Wastewater and Sewer Fund.

#### **General Fund Budgetary Highlights**

**Original budget compared to final budget.** During the year, there was a need to reallocate appropriations among departments with six budget amendments.

**Final budget compared to actual results.** The most significant difference between estimated revenues and actual revenues were as follows:

Revenue source	Estir	Estimated revenues		tual Revenues	Difference		
Sales taxes	\$	26,178,000	\$	34,079,997	\$	7,901,997	
Contributions and donations		45,000		1,270,908		1,225,908	

General Fund expenditures were less than budgeted appropriations by \$11,737,898. The five budget organizations with the largest variances include Civic Center CIP at \$7,000,000, Parks and Recreation at \$637,224, Housing Services at \$555,135, City Promotion at \$511,611, and Police Support Services at \$479,096. All expenditure variances were below the related appropriations.

#### **CAPITAL ASSET AND DEBT ADMINISTRATION**

#### **Capital Assets and Debt Administration**

**Capital Assets:** The City of Tolleson's investment in capital assets for its governmental and business-type activities as of June 30, 2021, amounts to \$117,439,211 (net of accumulated depreciation/amortization). This investment in capital assets includes land, buildings, furniture, machinery, equipment, vehicles, improvements, and the wastewater treatment plant. The total decrease in capital assets for the current fiscal year was 0.6%.

	Governmental			Business-type				Total				
	Activities			Activities			Government					
		2021		2020		2021 2020		2021		2020		
Land	\$	6,989,310	\$	6,589,410	\$	3,933,202	\$	3,933,202	\$	10,922,512	\$	10,522,612
Construction in progress		1,780,443		443,096		-		-		1,780,443		443,096
Buildings		16,748,727		17,372,942		25,294,179		26,117,892		42,042,906		43,490,834
Furniture, Equipment, and vehicles		3,785,440		3,771,788		19,698,690		18,695,996		23,484,130		22,467,784
Improvements	_	29,863,787		30,996,627	_	9,345,433		9,525,327	_	39,209,220		40,521,954
Total	\$	59,167,707	\$	59,173,863	\$	58,271,504	\$	58,272,417	\$	117,439,211	\$	117,446,280

Major capital assets acquisitions during the current fiscal year included the following:

- Various vehicles were purchased in the amount of \$509,511.
- Land was purchased in the amount of \$399,900.
- A new Vactor truck was purchased in the amount of \$391,079.

Additional information on the City of Tolleson's capital assets can be found in Note 4 of this report.

**Debt Administration:** At the end of the current fiscal year, the City of Tolleson had total bonded debt outstanding of \$23,875,000. Of this amount, \$19,690,000 is debt backed by the full faith and credit of the government. The remainder of the City of Tolleson's long-term obligations is comprised of compensated absences, a developer agreement payable, loans payable, and the City's pension liability.

	Gove	rnmental	Busine	ss-type	Total			
	Act	ivities	Activ	/ities	Government			
	2021 2020		2021 2020		2021	2020		
General obligation bonds	\$ 13,513,122	\$ 14,956,685	\$ 4,241,878	\$ 5,293,315	\$ 17,755,000	\$ 20,250,000		
General obligation bonds -refunding	1,548,000	2,132,000	387,000	533,000	1,935,000	2,665,000		
Revenue bonds	-	-	-	-	-	-		
Revenue bonds - refunding	4,185,000	4,605,000			4,185,000	4,605,000		
Bond premiums	1,561,076	1,707,011	291,852	329,366	1,852,928	2,036,377		
Loans payable		<u> </u>	5,093,945	5,573,343	5,093,945	5,573,343		
Total	\$ 20,807,198	\$ 23,400,696	\$ 10,014,675	\$ 11,729,024	\$ 30,821,873	\$ 35,129,720		

The City of Tolleson's total debt decreased by \$4,307,847 (12.3%) during the current fiscal year. This was due to the retirement of debt resulting from regularly scheduled debt payments.

The City of Tolleson maintained AA ratings from Standard & Poor's for general obligation debt.

The State constitution imposes certain debt limitations on the City of Tolleson of six percent (6%) and twenty percent (20%) of the assessed valuation of the City. Additional information on the debt limitations and capacities may be found in Table 15 in the statistical section of this report.

### **NEXT YEAR'S BUDGET AND ECONOMIC FACTORS**

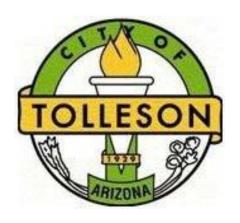
The following economic factors currently affect the City of Tolleson and were considered in developing the 2021-2022 fiscal year budget.

- The unemployment rate for the city of Tolleson is currently 6.60%, which is a decrease from a rate of 9.70% a year ago. Labor shortages continue to be an issue in all sectors of employment.
- The City anticipates that interest rates will gradually increase in the next year from record low levels, while inflation will gradually decrease from the current level of approximately 5%.
- On the expenditure side, increases are expected in wages, health insurance costs, pension costs, and other employee benefit costs.
- The City of Tolleson continues to be a member of Southwest Risk Services, a member owned risk sharing pool for property, liability, and workers compensation insurance administrative services in Arizona.
- The City of Tolleson's daytime population exceeds 25,000 persons a day requiring 24 hour services for residents and non-residents alike.

Overall, the financial condition of the City has improved during FY 2021 and the actions of the City Council will help to ensure this continues.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City's Chief Financial Officer, City of Tolleson, 9555 West Van Buren, Tolleson, Arizona, 85353 or visit our website at www.tolleson.az.gov.



## BASIC FINANCIAL STATEMENTS

**Government-wide Financial Statements** - include the Statement of Net Position and Statement of Activities and use the accrual basis of accounting for financial reporting.

**Governmental Funds Financial Statements -** include the Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance for the major governmental funds that use the modified accrual basis of reporting. Also includes the reconciliations to the government-wide financial statements.

**Proprietary Funds Financial Statements -** include the Statement of Net Position, Statement of Revenues, Expenses and Changes in Fund Net Position and Statement of Cash Flows for the business-type activities that use the accrual basis of accounting for financial reporting.

**Notes to the Financial Statements** 



**GOVERNMENT-WIDE FINANCIAL STATEMENTS** 



# CITY OF TOLLESON, ARIZONA STATEMENT OF NET POSITION June 30, 2021

	Primary Government				
	Governmental	Business-type			
ASSETS	Activities	Activities	Total		
Cash and cash equivalents	\$ 38,915,930	\$ 24,865,596	\$ 63,781,526		
Investments	13,850,670	10,181,284	24,031,954		
Receivables (net of allowances)	4,821,465	3,776,785	8,598,250		
Restricted assets	9,589,689	4,584,175	14,173,864		
Prepaid items	6,744	-	6,744		
Capital assets:					
Nondepreciable	8,769,753	3,933,202	12,702,955		
Depreciable capital assets (net)	50,397,954	54,338,302	104,736,256		
Total assets	126,352,205	101,679,344	228,031,549		
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows of resources related to pensions	7,360,482	875,024	8,235,506		
LIABILITIES					
Accounts payable and other current liabilities	1,559,895	684,226	2,244,121		
Accrued wages and benefits	1,001,720	232,460	1,234,180		
Retainage payable	104,874	-	104,874		
Deposits payable	4,838	165,220	170,058		
Interest payable	-	84,152	84,152		
Unearned revenue	1,231,051	12,736	1,243,787		
Noncurrent liabilities:					
Due within one year:					
Compensated absences	568,310	312,350	880,660		
Developer agreement payable	466,373	-	466,373		
Loans payable	-	495,238	495,238		
Bonds payable	2,099,604	705,396	2,805,000		
Due in more than one year:					
Compensated absences	1,799,653	226,185	2,025,838		
Loans payable	-	4,598,707	4,598,707		
Bonds payable	18,707,593	4,215,334	22,922,927		
Net pension liability	18,912,261	4,950,015	23,862,276		
Total liabilities	46,456,172	16,682,019	63,138,191		
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows of resources related to pensions	1,289,056	63,612	1,352,668		
NET POSITION					
Net investment in capital assets	47,483,826	52,261,630	99,745,456		
Restricted for:	,,-	- , - ,	, -,		
General government	403,574	_	403,574		
Public safety	6,300,376	_	6,300,376		
Highways and streets	891,983	_	891,983		
Debt service	1,020,169	527,112	1,547,281		
Capital projects and other	484,541	52,262	536,803		
Grants	230,807	, <b>-</b>	230,807		
Unrestricted	29,152,183	32,967,733	62,119,916		
Total net position	\$ 85,967,459	\$ 85,808,737	\$ 171,776,196		

See accompanying notes

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## CITY OF TOLLESON, ARIZONA STATEMENT OF ACTIVITIES Year Ended June 30, 2021

		Program Revenues					
				(	Operating	Capital	
		(	Charges for	C	Frants and	Grants and	
Functions/Programs	Expenses		Services	Contributions		ns Contributi	
Primary government							
Governmental activities							
General government	\$ 8,802,055	\$	3,116,267	\$	204,973	\$	10,242
Public safety	15,922,346		1,450,784		200,596		-
Highways and streets	2,520,959		-		510,200		-
Culture and recreation	3,085,615		5,999		1,280,908		-
Economic development	807,093		-		-		-
Health and welfare	805,115		-		274,996		-
Interest on long-term debt	735,730		-		-		
Total governmental activities	32,678,913		4,573,050		2,471,673		10,242
Business-type activities							
Water	6,130,858		7,296,769		-		-
Wastewater and Sewer	6,739,960		6,679,392		-		1,217,479
Sanitation and Trash	390,518		448,320				
Total business-type activities	13,261,336		14,424,481				1,217,479
Total primary government	\$ 45,940,249	\$	18,997,531	\$	2,471,673	\$	1,227,721

General revenues

Taxes:

Sales tax

Property tax

Auto lieu tax

Franchise tax

State revenue sharing

Urban revenue sharing (unrestricted)

Unrestricted investment earnings

Gain on sale of capital assets

Miscellaneous

Total general revenues

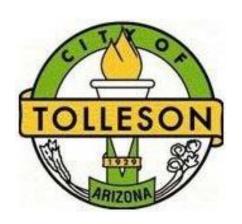
Change in net position

Net position, beginning of year

Net position, end of year

# Net (Expense) Revenue and Changes in Net Position

	Governmental Activities	В	usiness-type Activities	Total
	Activities		Activities	 Total
\$	(5,470,573)	\$	-	\$ (5,470,573)
	(14,270,966)		-	(14,270,966)
	(2,010,759)		-	(2,010,759)
	(1,798,708)		-	(1,798,708)
	(807,093)		-	(807,093)
	(530,119)		-	(530,119)
	(735,730)		-	(735,730)
	(25,623,948)		-	(25,623,948)
			4 405 044	4 405 044
	-		1,165,911 1,156,911	1,165,911 1,156,911
	-		57,802	57,802
	_		2,380,624	2,380,624
-				
	(25,623,948)		2,380,624	 (23,243,324)
	34,079,997		-	34,079,997
	7,386,020		1,773,206	9,159,226
	549,384		-	549,384
	55,333		-	55,333
	874,563		-	874,563
	1,053,562		-	1,053,562
	67,930		53,972	121,902
	21,204		-	21,204
	22,837			 22,837
	44,110,830		1,827,178	45,938,008
	18,486,882		4,207,802	22 604 684
	10,700,002		7,207,002	22,694,684
	67,480,577		81,600,935	 149,081,512
\$	85,967,459	\$	85,808,737	\$ 171,776,196



## **GOVERNMENTAL FUND FINANCIAL STATEMENTS**

## MAJOR FUNDS

**General Fund** - This fund is the general operating fund of the City. It accounts for all financial resources of the City, except those required to be accounted for in other funds.

**Grants Fund -** This fund accounts for miscellaneous federal and state grants and other contributions that are restricted for specific use.

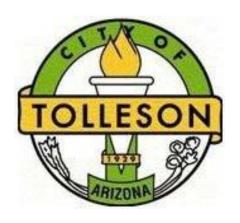
**Public Safety Tax Fund** - This fund accounts for the ½ cent sales tax collected to provide for police and fire services.

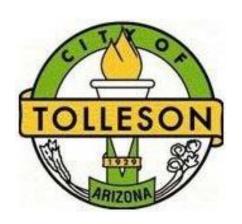
**Capital Projects Fund** - This fund accounts for the government's major capital improvements projects including the expenditure of impact fees.

**Debt Service Fund** - This fund accounts for the government's accumulation of resources for and the payment of long-term debt principal, interest and related costs.

# **NON - MAJOR FUNDS**

Other governmental funds are the non-major funds and are special revenue funds.





# CITY OF TOLLESON, ARIZONA BALANCE SHEET June 30, 2021

ASSETS		General		Grants	Pι	ublic Safety Tax
Cash and cash equivalents	\$	28,961,174	\$	1,375,846	\$	5,559,131
Investments		13,850,670		-		-
Receivables, net:						
Accounts receivable		351,366		-		63,964
Interest receivable		29,095		-		-
Taxes receivable		136,778		-		612,760
Intergovernmental receivable		3,166,596		214,233		-
Due from other funds		25,000		-		-
Prepaids		6,744		-		-
Restricted cash and investments				<del>-</del>		
Total assets	\$	46,527,423	\$	1,590,079	\$	6,235,855
LIABILITIES						
Accounts payable	\$	746,192	\$	51,315	\$	52,301
Accrued wages and benefits	Ψ	985,581	Ψ	16,139	Ψ	-
Retainage payable		8,729		-		_
Due to other funds		-		25,000		_
Deposit payable		4,838		-		_
Unearned revenue		-		1,231,051		-
Total liabilities		1,745,340		1,323,505		52,301
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue		270,298		35,767		_
Offavallable revertue		270,290		33,707	-	
FUND BALANCES						
Nonspendable						
Prepaid items		6,744		-		-
Restricted						
General government		403,574		-		-
Public safety		116,822		-		6,183,554
Highways and streets		-		-		-
Debt service		-		-		-
Capital projects		-		-		-
Grants		-		230,807		-
Unassigned		43,984,645				
Total fund balances		44,511,785		230,807		6,183,554
Total liabilities, deferred inflow of resources,						
and fund balances	\$	46,527,423	\$	1,590,079	\$	6,235,855

				1	Non-Major		Total	
	Capital		Debt	Go	Governmental		Governmental	
	Projects		Service		Funds		Funds	
\$	1,000,431	\$	897,939	\$	1,121,409	\$	38,915,930	
	-		-		-		13,850,670	
	-		-		-		415,330	
	-		-		-		29,095	
	-		129,257		-		878,795	
	-		56,500		60,916		3,498,245	
	-				-		25,000	
	-		-		-		6,744	
	9,589,689				-		9,589,689	
\$	10,590,120	\$	1,083,696	\$	1,182,325	\$	67,209,498	
\$	419,745	\$	-	\$	290,342	\$	1,559,895	
Ψ	-	Ψ	_	Ψ	-	Ψ	1,001,720	
	96,145		_		_		104,874	
	-		_		_		25,000	
	_		-		_		4,838	
	-		-		-		1,231,051	
	515,890		_		290,342		3,927,378	
	010,000				200,012		0,027,070	
			63,527				369,592	
	-		-		-		6,744	
	-		-		-		403,574	
	-		-		-		6,300,376	
	-		-		891,983		891,983	
	-		1,020,169		, -		1,020,169	
	10,074,230		-		-		10,074,230	
	, , , -		-		-		230,807	
			-				43,984,645	
	10,074,230		1,020,169		891,983		62,912,528	
	10,017,200		1,020,103		001,000		02,012,020	
\$	10,590,120	\$	1,083,696	\$	1,182,325	\$	67,209,498	

# CITY OF TOLLESON, ARIZONA RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION June 30, 2021

Total governmental funds balances		\$ 62,912,528
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds Governmental capital assets  Accumulated depreciation	\$ 108,861,324 (49,693,617)	59,167,707
Some revenues are unavailable in the governmental fund financial statements but recognized when earned in the statement of activities		369,592
Some liabilities, including net pension liabilities, capital leases, developer agreement payable, loans payable, and bonds payable, are not due and payable in the current period and therefore are not reported in the funds.  Net pension liability  Developer agreement payable  Bonds payable  Compensated absences	(18,912,261) (466,373) (20,807,197) (2,367,963)	(42,553,794)
Deferred outflows and inflows of resources related to pensions and deferred charges on debt refundings are applicable to future reporting periods and, therefore, are not reported in the funds.  Deferred outflows of resources related to pensions  Deferred inflows of resources related to pensions	7,360,482 (1,289,056)	6,071,426

See accompanying notes

Total net position of governmental activities

\$ 85,967,459



# CITY OF TOLLESON, ARIZONA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES Year Ended June 30, 2021

REVENUES	General	Grants	- Pι	ıblic Safety Tax
Taxes:				
Sales taxes	\$ 27,713,897	\$ -	\$	5,688,100
Property taxes	4,639,955	-		-
Franchise taxes	55,333	-		-
Intergovernmental revenues	1,947,069	768,894		-
Fines and forfeitures	215,889	-		-
Licenses and permits	770,437	-		-
Charges for services	3,062,032	-		294,897
Rents and royalties	54,054	-		-
Contributions and donations	1,270,908	-		-
Investment earnings	 55,265	-		2,734
Total revenues	39,784,839	 768,894		5,985,731
EXPENDITURES Current:				
General government	7,750,092	2,553		_
Public safety	10,793,631	205,771		2,475,374
Highways and streets	874,023	-		· · · · -
Culture and recreation	2,602,480	4,000		-
Economic development	1,492,553	· -		-
Health and welfare	-	762,709		-
Capital outlay	751,213	100,000		816,151
Debt service:	•	•		•
Principal retirement	-	-		-
Interest	_	-		-
Total expenditures	24,263,992	1,075,033		3,291,525
Excess (deficiency) of revenues	· · ·	· · ·		<u> </u>
over (under) expenditures	15,520,847	 (306,139)		2,694,206
OTHER FINANCING COURSES (HOFO)				
OTHER FINANCING SOURCES (USES)	04.004			
Sale of capital assets	21,204	-		-
Transfers in	(000 500)	360,569		-
Transfers out	 (360,569)	 		
Total other financing sources	(222.22	=		
and (uses)	 (339,365)	 360,569		
Net change in fund balances	15,181,482	54,430		2,694,206
Fund balances - beginning of year	29,330,303	176,377		3,489,348
Fund balances - end of year	\$ 44,511,785	\$ 230,807	\$	6,183,554

Capital Projects	Debt Service		Gov	on-Major ernmental Funds	Go	Total overnmental Funds
\$ - - - - - - - 3,602	2,87	78,000 78,645 - - - - - - 5,945 62,590	\$	- - 859,584 - - - - - 384 859,968	\$	34,079,997 7,518,600 55,333 3,575,547 215,889 770,437 3,356,929 54,054 1,270,908 67,930 50,965,624
- - - - 1,492,794 - - 1,492,794 (1,489,192)	3,32	- - - - - - 47,563 31,666 29,229		- 618,216 - - - - - - 618,216		7,752,645 13,474,776 1,492,239 2,606,480 1,492,553 762,709 3,160,158 2,447,563 881,666 34,070,789
- - -		- - -		- - -		21,204 360,569 (360,569)
- (1,489,192) 11,563,422		- 33,361 36,808		241,752 650,231		21,204 16,916,039 45,996,489
\$ 10,074,230		20,169	\$	891,983	\$	62,912,528

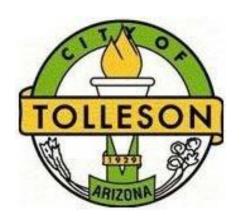


## CITY OF TOLLESON, ARIZONA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2021

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds		\$ 16,916,039
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the difference between depreciation expense and capital outlay in the current period.  Capital outlay	\$ 3,061,890	
Depreciation expense	(3,068,046)	(6,156)
Governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.  Amortization of bond premiums and discounts - net		145,936
Amortization of bond promiting and discounts - net		140,000
City pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability is measured a year before the City's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.		
City pension contributions	2,448,668	
City proportionate share of State's appropriation to EORP	22,837	(4.007.440)
Pension expense	(4,308,624)	(1,837,119)
Repayment of long-term debt (e.g., bonds, leases, accounts payable) principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
Bond principal repaid	2,447,563	0.004.000
Developer agreement principal repaid	477,060	2,924,623
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		188,730
Compensated absences expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		154,829
Change in net position of governmental activities		\$ 18,486,882



# PROPRIETARY FUND FINANCIAL STATEMENTS

# **Enterprise Fund**

## **Water Fund**

This fund is used to account for the activities of the City's water utility operations.

# **Wastewater & Sewer Fund**

This fund is used to account for the activities of the City's sewer utility operations.

# **Sanitation & Trash Fund**

This fund is used to account for the activities of the City's sanitation & trash utility operations.



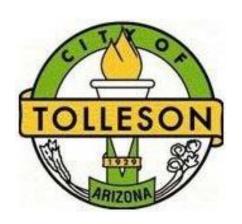
# CITY OF TOLLESON, ARIZONA STATEMENT OF NET POSITION PROPRIETARY FUNDS June 30, 2021

	Business-type Activities-Enterprise Funds					
ASSETS		Wastewater	Sanitation			
Current assets	Water	and Sewer	and Trash	Total		
Cash and cash equivalents	\$ 9,963,019	\$ 14,324,919	\$ 577,658	\$ 24,865,596		
Investments	4,945,738	5,235,546	-	10,181,284		
Receivables (net of allowance):						
Accounts receivable	1,152,069	2,445,691	66,982	3,664,742		
Interest receivable	11,582	6,058	-	17,640		
Taxes receivable	81,058	13,345	_	94,403		
Restricted assets	4,004,801	579,374	_	4,584,175		
Total current assets	20,158,267	22,604,933	644,640	43,407,840		
Noncurrent assets						
Capital assets:						
Non-depreciable	1,126,798	2,806,404	-	3,933,202		
Depreciable, net	8,189,462	46,148,840	_	54,338,302		
Total noncurrent assets	9,316,260	48,955,244		58,271,504		
Total assets	29,474,527	71,560,177	644,640	101,679,344		
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows of resources related to pensions	272,179	555,654	47,191	875,024		
LIABILITIES						
Current liabilities						
Accounts payable	364,032	260,103	154	624,289		
Accrued wages and benefits	76,944	152,949	2,567	232,460		
Interest payable	-	84,153	-	84,153		
Intergovernmental payable	59,937	-	_	59,937		
Customer deposits payable	165,219	-	_	165,219		
Unearned revenue	6,177	6,559	_	12,736		
Compensated absences	70,032	242,318	_	312,350		
Loans payable - current portion	-	495,238	_	495,238		
Bonds payable - current portion	665,396	40,000	_	705,396		
Total current liabilities	1,407,737	1,281,320	2,721	2,691,778		
Noncurrent liabilities						
Compensated absences, net of current portion	50,713	175,472	_	226,185		
Loans payable, net of current portion	-	4,598,707	_	4,598,707		
Bonds payable, net of current portion	3,832,609	382,725	-	4,215,334		
Net pension liability	1,430,672	3,170,525	348,818	4,950,015		
Total noncurrent liabilities	5,313,994	8,327,429	348,818	13,990,241		
Total liabilities	6,721,731	9,608,749	351,539	16,682,019		
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows of resources related to pensions	_	31,605	32,007	63,612		
NET POSITION		01,000	02,001	00,012		
Net investment in capital assets	8,823,056	43,438,574	_	52,261,630		
Restricted for debt service	-	527,112	_	527,112		
Restricted for capital projects	_	52,262	_	52,262		
Unrestricted	14,201,919	18,457,529	308,285	32,967,733		
Total net position	\$ 23,024,975	\$ 62,475,477	\$ 308,285	\$ 85,808,737		

# CITY OF TOLLESON, ARIZONA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

Year Ended June 30, 2021

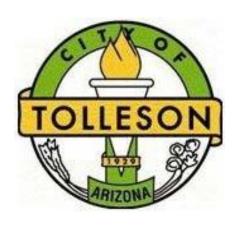
	Business-type Activities-Enterprise Funds						
Operating revenues	Water	Wastewater and Sewer	Sanitation and Trash	Total			
Charges for services	\$ 7,296,769	\$ 6,679,392	\$ 448,320	\$ 14,424,481			
Operating expenses							
Salaries, wages and benefits	1,481,021	2,758,979	50,193	4,290,193			
Contractual services, materials and supplies	4,023,520	2,029,672	331,336	6,384,528			
Depreciation	473,228	1,769,330	8,989	2,251,547			
Total operating expenses	5,977,769	6,557,981	390,518	12,926,268			
Operating income (loss)	1,319,000	121,411	57,802	1,498,213			
Non-operating Revenues (Expenses)							
Property taxes	1,209,006	564,200	-	1,773,206			
Investment earnings	27,024	26,689	259	53,972			
Interest expense	(153,089)	(181,979)		(335,068)			
Total nonoperating revenue (expense)	1,082,941	408,910	259	1,492,110			
Income (loss) before capital contributions	2,401,941	530,321	58,061	2,990,323			
Capital contributions		1,217,479		1,217,479			
Change in net position	2,401,941	1,747,800	58,061	4,207,802			
Net position, beginning of year	20,623,034	60,727,677	250,224	81,600,935			
Total net position-end of year	\$ 23,024,975	\$ 62,475,477	\$ 308,285	\$ 85,808,737			



# CITY OF TOLLESON, ARIZONA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS Year Ended June 30, 2021

	Business-type Activities-Enterprise Funds					
		Wastewater				
CASH FLOWS FROM OPERATING	Water	and Sewer	and Trash	Total		
ACTIVITIES	¢ 7 202 026	¢ 5017041	\$ 440,438	¢ 12.460.21E		
Cash received from customers, service fees Payments for employee wages and benefits	\$ 7,202,036 (1,437,414)	\$ 5,817,841 (2,592,760)	\$ 440,438 (48,064)	\$ 13,460,315 (4,078,238)		
Payments to suppliers	(4,017,794)	(1,879,481)	(331,871)	(6,229,146)		
r ayments to suppliers	(4,017,794)	(1,079,401)	(331,071)	(0,229,140)		
Net cash provided by						
(used for) operating activities	1,746,828	1,345,600	60,503	3,152,931		
CASH FLOWS FROM NONCAPITAL						
FINANCING ACTIVITIES						
Cash received from property taxes	1,194,502	556,823		1,751,325		
CASH FLOWS FROM CAPITAL AND						
RELATED FINANCING ACTIVITIES						
Purchase of capital assets	(411,759)	(1,838,875)	-	(2,250,634)		
Capital contributions	-	1,217,479	-	1,217,479		
Principal paid on long term debt	(1,051,437)	(625,399)	-	(1,676,836)		
Interest paid on long-term debt	(186,138)	(194,363)		(380,501)		
Net cash provided by (used for)						
capital and related financing activities	(1,649,334)	(1,441,158)		(3,090,492)		
CASH FLOWS FROM INVESTING						
ACTIVITIES						
Investment earnings	39,629	40,029	259	79,917		
NET CHANGE IN CASH AND						
CASH EQUIVALENTS	1,331,625	501,294	60,762	1,893,681		
Cash and cash equivalents at						
beginning of year	17,581,933	19,638,545	516,896	37,737,374		
Cash and cash equivalents at						
end of year	\$ 18,913,558	\$ 20,139,839	\$ 577,658	\$ 39,631,055		

	Business-type Activities-Enterprise Funds								
		Water		Wastewater and Sewer		Sanitation and Trash		Total	
Reconciliation of operating income (loss) to net cash									
provided by (used for) operating activities:									
Net operating income (loss)	\$	1,319,000	_\$_	121,411	\$	57,802	_\$_	1,498,213	
Adjustments to reconcile operating income (loss) to									
net cash provided by (used for) operating activities:									
Depreciation expense		473,228		1,769,330		8,989		2,251,547	
Changes in assets, deferred outflows of resources,									
liabilities, and deferred inflows of resources:									
(Increase)/decrease in:									
Accounts receivable		(124,450)		(864,699)		(7,882)		(997,031)	
Deferred outflows of resources related to pensions		(96,923)		(169,436)		(3,154)		(269,513)	
Increase/(decrease) in:									
Accounts payable		745		150,191		(535)		150,401	
Accrued wages and benefits		5,945		24,822		217		30,984	
Accrued liabilities		4,981		-		-		4,981	
Customer deposits		27,330		-		-		27,330	
Unearned revenue		2,387		3,148		-		5,535	
Compensated absences		(28,980)		19,253		-		(9,727)	
Net pension liability		226,484		431,485		7,324		665,293	
Deferred outflows of resources related to pensions		(62,919)		(139,905)		(2,258)		(205,082)	
Net cash provided by									
(used for) operating activities:	\$	1,746,828	\$	1,345,600	\$	60,503	\$	3,152,931	
Noncash investing, capital, and									
financing activities:									
Amortization of bond premium	\$	33,049	\$	4,465	\$	-	\$	37,514	
Reconciliation of cash, cash equivalents, and									
investments to the statement of net position									
Cash and cash equivalents	\$	9,963,019	\$	14,324,919	\$	577,658	\$	24,865,596	
Investments	*	4,945,738	,	5,235,546		-	•	10,181,284	
Restricted assets		4,004,801		579,374				4,584,175	
Total cash, cash equivalents, and investments	\$	18,913,558	\$	20,139,839	\$	577,658	\$	39,631,055	



NOTES TO THE FINANCIAL STATEMENTS



### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the City of Tolleson, Arizona (City) have been prepared in conformity with accounting principles generally accepted in the United States of America applicable to governmental units adopted by the Governmental Accounting Standards Board (GASB). A summary of the City's more significant accounting policies follows.

### A. Reporting Entity

The City of Tolleson, Arizona is a municipal government that is governed by an elected mayor, vice-mayor, and five-member governing council (council). The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

There are no discretely presented component units and no blended component units.

### B. Basis of Presentation – Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, when applicable, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds, while business-type activities incorporate data from the City's enterprise funds. Separate financial statements are provided for governmental funds and proprietary funds.

Interfund services provided and used are not eliminated in the process of consolidation for the government-wide financial statements.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Basis of Presentation – Fund Financial Statements

The fund financial statements provide information about the City's funds, including its fiduciary funds and blended component units. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The Grants Special Revenue Fund accounts miscellaneous federal and state grants and other contributions that are restricted for specific use.

The Public Safety Tax Special Revenue Fund accounts for the government's sales tax revenues set aside for public safety purposes and related expenditures.

The Capital Projects Fund is used to account for major capital projects of the government and includes proceeds and expenditures of impact fees.

The Debt Service Fund is used to account for the accumulation of resources for and the payment of long-term debt principal, interest and related costs.

The City reports the following major proprietary funds:

The Water Fund accounts for the activities of pumping, treating and distribution of water.

The Wastewater and Sewer Fund accounts for the activities of wastewater collection and treatment.

The Sanitation and Trash Fund is used to account for the activities of the City's sanitation operations.

During the course of operations, the City has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when they become both measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after year-end. The City's major revenue sources that are susceptible to accrual are property taxes, special assessments, intergovernmental, charges for services, and investment earnings. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, compensated absences, pollution remediation obligations, and asset retirement obligations, which are recognized as expenditures to the extent they are due and payable. General capital asset acquisitions are reported as expenditures in governmental funds. Issuances of general long-term debt and acquisitions under capital lease agreements are reported as other financing sources.

Sales taxes, franchise taxes, intergovernmental grants and aid, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the City.

The proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

## E. Deposits and Investments

Cash includes cash on hand, demand deposits with banks and other financial institutions, deposits in other types of accounts or cash management pools that have the general characteristics of demand deposit accounts and short-term investments with original maturities of three months or less from the date of acquisition.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### E. Deposits and Investments (Continued)

Cash and investments are pooled except for funds required to be held by fiscal agents or restricted under provisions of bond indentures. Interest earned from investments purchased with such pooled monies is allocated to each of the funds based on the average daily cash balances. State statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, certificates of the deposit in eligible depositories, repurchase agreements, obligations of the State of Arizona or any of its counties or incorporated cities, towns, or duly organized school districts, improvement districts in this state and the State Treasurer's Local Government Investment Pool. Investments are stated at fair value.

### F. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "Internal balances" in the Statement of Net Position and as "Due to" or "Due from" other funds in the fund financial statements. All trade accounts receivable in the proprietary funds are shown net of an allowance for doubtful accounts.

### G. Inventories and Prepaid Items

Purchases of inventory items are recorded at the time of purchase as expenditures in the funds from which the purchases were made; and because the amounts on hand at June 30, 2021, were immaterial, they are not included in the balance sheet.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

### H. Restricted Assets

Certain proceeds of the City's bonds and loans are classified as restricted assets on the statement of net position because their use is limited by applicable bond or loan covenants.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activity columns in the government-wide financial statements and in the proprietary fund financial statements. Capital assets are defined by the City as assets with an individual cost of more than \$5,000 and an estimated useful life in excess of one year. Capitalized assets are recorded at actual cost (or historical cost or estimated historical cost if historical records are not available). Donated capital assets are recorded at acquisition value. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Land, construction in progress, and water rights are not depreciated. The other property, plant, and equipment are depreciated using the straight-line method over the following estimated useful lives:

Building and improvements

Water plant

Sewer plant

50 years

Furniture, equipment, and vehicles

Infrastructure

40 years

50 years

50 years

50 years

# J. Deferred Outflows/Inflows of Resources

The statement of net position and balance sheet include separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position that applies to future periods that will be recognized as an expense or expenditure in future periods. Deferred inflows of resources represent an acquisition of net position or fund balance that applies to future periods and will be recognized as a revenue in future periods.

# K. Postemployment benefits

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position of the Arizona State Retirement System (ASRS), Elected Officials Retirement Plan (EORP), and the Public Safety Personnel Retirement System (PSPRS) and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by ASRS, EORP, and PSPRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

ASRS, EORP, and PSPRS net OPEB assets/liabilities have not been recorded, or further disclosed, at June 30, 2021 in accordance with GASB Statement 75, due to the relative insignificance to the City's financial statements.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### L. Net Position Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

### M. Fund Balance Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### N. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The City itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The governing council is the highest level of decision-making authority for the City that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance.

Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. The City Manager is authorized to assign amounts to a specific purpose in accordance with the City's budget policy. The council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### O. Program Revenues

Amounts reported as program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

### P. Property taxes

Property taxes are levied by the City and collected by the Maricopa County Treasurer. Property tax revenues are recognized as revenues in the year collected or if collected within 60 days thereafter unless they are prepaid. Maricopa County levies real property taxes on or before the third Monday in August, which become due and payable in two equal installments on October 1 of the current year and March 1 of the subsequent year. Taxes become delinquent after the first business day of November and May, respectively. Interest attaches on installments after the delinquency date. The County also levies various personal property taxes during the year. A lien against property assessed attaches on the first day of January preceding the assessment and levy.

#### Q. Compensated Absences

The liability for compensated absences reported in the government-wide statements consists of unpaid, accumulated leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination. For governmental funds, amounts of vested or accumulated vacation and sick leave that are not expected to be liquidated with expendable available financial resources are reported as liabilities in the government-wide statement of net position and as expenses in the government-wide statement of activities. No expenditures are reported for these amounts in the fund financial statements unless they have matured, for example, as a result of employee resignations and retirements. Vested or accumulated vacation and sick leave in the proprietary fund are recorded as an expense and a liability of that fund as the benefits accrue to the employees and are thus recorded in both the government-wide financial statements and the individual fund financial statements.

### R. Proprietary Funds Operating and Non-operating Revenues and Expenses

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of proprietary funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### S. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### T. Expenditures over Appropriations

Expenditures may not legally exceed budgeted appropriations at the department level. The individual Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual reports found in the required supplementary information and the other supplementary information present all of the departments which incurred an excess of expenditures/expenses over appropriations for the year ended June 30, 2021, if any.

#### NOTE 2 CASH AND INVESTMENTS

The following table summarizes the City's cash and investments at June 30, 2021:

	Governmental Activities		Business-type Activities	 Total
Cash and cash equivalents Restricted assets Investments	\$	38,915,930 9,589,689 13,850,670	\$ 24,865,596 4,584,175 10,181,284	\$ 63,781,526 14,173,864 24,031,954
Total	\$	62,356,289	\$ 39,631,055	\$ 101,987,344

### **Deposits**

Cash in bank - At June 30, 2021, the City had \$5,000 of cash on hand. The carrying amount of the City's cash in bank totaled \$9,127,813 and the bank balance was \$10,258,304. Of the bank balance, \$250,000 was covered by Federal Depository Insurance and \$10,008,304 was covered by collateral held in the pledging bank's trust department not in the City's name.

# NOTE 2 CASH AND INVESTMENTS (Continued)

### Investments

The City invests in the Local Government Investment Pool 5 (LGIP), an investment pool managed by the State Treasurer's Office that allows governments within the State to pool their funds for investment purposes. The State Board of Investment provides oversight for the State Treasurer's investment pools. Investments in the State Treasurer's investment pools are valued at the pool's share price multiplied by the number of shares the City held. The fair value of a participant's position in the pools approximates the value of that participant's pool shares. Participants in the pool are not required to categorize the value of shares in accordance with the fair value hierarchy. The LGIP is registered with the Securities Exchange Commission under the 1940 Investment Advisors Act and is rated by Standard & Poors with AAAf/S1+. The Arizona State Treasurer issues a publicly available financial report that includes financial statements and required supplementary information. Copies may be obtained by contacting the Arizona State Treasurer, 1700 West Washington, Phoenix, Arizona 85007.

Funds held in the State Treasurer's Local Government Investment Pool represent a proportionate interest in the pool's portfolio; however, the City's portion is not identified with specific investments and is not subject to custodial credit risk. At June 30, 2021, the City's funds invested with the State Treasurer totaled \$59,566,761.

Restricted assets - At June 30, 2021, the City had restricted cash and cash equivalents of \$4,584,175 which was restricted for debt payments and capital projects and restricted cash and investments of \$9,589,689 which include unspent debt proceeds to be used for capital projects.

NOTE 2 CASH AND INVESTMENTS (Continued)

### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the distribution of City's investments by maturity:

		Remaining Maturity (In Months)				
2021		12 Months	13 to 24	25 to 60	More Than	
Investment Type	Amount	or Less	Months	Months	60 Months	
U.S. Treasury Notes	\$ 7,827,004	\$ -	\$ 2,897,937	\$ 4,929,067	\$ -	
International Bank of Recon	865,426	-	616,143	249,283	-	
Inter-American Development Bank Note	246,061	-	246,061	-	-	
Asian Development Bank Note	1,317,612	-	255,390	1,062,222	-	
Arizona State Highway Revenue Refunding Bond	231,815	-	-	231,815	-	
Port Authority of New York & New Jersey	146,881	-	-	146,881	-	
Scottsdale, AZ Taxable GO Bonds	250,125	-	-	250,125	-	
African Development Bank Notes	226,806	-	226,806	-	-	
Federal Agency Collateralized Mortgage Obligations	2,454,280	670,326	1,083,504	700,450	-	
Federal Agency Notes	9,871,621	1,180,854	4,948,290	3,742,477	-	
PFM Government Money Market Fund	9,850,139	9,850,139	-	-	-	
State Investment Pool (LGIP)	59,566,761	59,566,761	_			
	\$ 92,854,531	\$ 71,268,080	\$ 10,274,131	\$ 11,312,320	\$ -	

# NOTE 2 CASH AND INVESTMENTS (Continued)

### Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City does not have a formal investment policy regarding credit risk. However, the City is prohibited by State law from investing in investments other than obligations of the U.S. Treasury and U.S. agencies, certificates of deposit in eligible depositories, repurchase agreements, obligations of the State of Arizona or any of its counties or incorporated cities, towns or duly organized school districts, improvement districts in this State and the State Treasurer's Local Investment Pool. Presented below is the actual rating as of year-end for each investment type.

2	Λ	2	1
_	U	~	-1

Investment Type	Amount	Rating Agency	Rating
U.S. Treasury Notes	\$ 7,827,004	Moody's	Aaa
International Bank of Recon	865,426	Moody's	Aaa
Inter-American Development Bank Note	246,061	Moody's	Aaa
Asian Development Bank Note	1,317,612	Moody's	Aaa
Arizona State Highway Revenue Refunding Bond	231,815	Moody's	Aa1
Port Authority of New York & New Jersey	146,881	Moody's	Aa3
Scottsdale, AZ Taxable GO Bonds	250,125	Moody's	Aaa
African Development Bank Notes	226,806	Moody's	Aaa
Federal Agency Collateralized Mortgage Obligations	2,454,280	Moody's	Aaa
Federal Agency Notes	9,871,621	Moody's	Aaa
PFM Government Money Market Fund	9,850,139		Unrated
State Investment Pool (LGIP)	59,566,761	Standard and Poors	AAAf/S1+

\$ 92,854,531

# NOTE 2 CASH AND INVESTMENTS (Continued)

Concentration of Credit Risk

At June 30, 2021, the City's investments are included as follows:

	Reported	
Issuer	 Amount	Concentration
U.S. Treasury Notes	\$ 7,827,004	8.4%
International Bank of Recon	865,426	0.9%
Inter-American Development Bank Note	246,061	0.3%
Asian Development Bank Note	1,317,612	1.4%
Arizona State Highway Revenue Refunding Bond	231,815	0.2%
Port Authority of New York & New Jersey	146,881	0.2%
Scottsdale, AZ Taxable GO Bonds	250,125	0.3%
African Development Bank Notes	226,806	0.2%
Federal Agency Collateralized Mortgage Obligations	2,454,280	2.6%
Federal Agency Notes	9,871,621	10.6%
PFM Government Money Market Fund	9,850,139	10.6%
State Investment Pool (LGIP)	 59,566,761	64.2%
	\$ 92,854,531	100%

### NOTE 2 CASH AND INVESTMENTS (Continued)

#### Fair value measurement

Investments are measured at fair value. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments' fair value measurements are as follows at June 30, 2021:

			Fair Value Measurement					Using		
Investments By Fair Value Level		Amount		Level 1		Level 2	Level 3			
U.S. Treasury Notes	\$	7,827,004	\$	-	\$	7,827,004	\$	-		
International Bank of Recon		865,426		-		865,426		-		
Inter-American Development Bank Note		246,061		-		246,061		-		
Asian Development Bank Note		1,317,612		-		1,317,612		-		
Arizona State Highway Revenue Refunding Bond		231,815		-		231,815		-		
Port Authority of New York & New Jersey		146,881		-		146,881		-		
Scottsdale, AZ Taxable GO Bonds		250,125		-		250,125		-		
African Development Bank Notes		226,806		-		226,806		-		
Federal Agency Collateralized Mortgage Obligations		2,454,280		-		2,454,280		-		
Federal Agency Notes		9,871,621		-		9,871,621		-		
Total Investments by Fair Value Level	\$	23,437,631	\$	-	\$	23,437,631	\$	-		
External Investment Pool Measured										
at Fair Value										
State Investment Pool (LGIP)	\$	59,566,761								
Total Investments Measured at Fair Value		83,004,392								
Investments Measured at Amortized Costs										
PFM Government Money Market Fund		9,850,139								
Total Investments	\$	92,854,531								

Investments categorized as Level 2 are valued using a matrix pricing technique. Matrix pricing is a method of supplying system-generated prices to assets using yield curves that are defined by SEI Investments Company. Investments in the State Treasurer's investment pools are valued at the pool's share price multiplied by the number of shares the City held. The fair value of a participant's position in the pool approximates the value of that participant's pool shares. The State Board of Investment provides oversight for the State Treasurer's investment pools.

### NOTE 3 RECEIVABLES

Intergovernmental receivables consist principally of amounts due from the State of Arizona for various taxes, shared revenues, and highway user revenues.

Receivables, net of no allowances for uncollectible as of year-end for the City's individual major governmental funds and nonmajor governmental funds in the aggregate are as follows:

								N	on-Major		Total
					Public		Debt		Gov.		Gov.
(	General		Grants	Sa	afety Tax		Service		Funds		Funds
\$	351,366	\$	-	\$	63,964	\$	-	\$	-	\$	415,330
	29,095		-		-		-		-		29,095
	136,778		-		612,760		129,257		-		878,795
	3,166,596		214,233		-		56,500		60,916		3,498,245
\$	3,683,835	\$	214,233	\$	676,724	\$	185,757	\$	60,916	\$	4,821,465
	\$	29,095 136,778 3,166,596	\$ 351,366 \$ 29,095 136,778 3,166,596	\$ 351,366 \$ - 29,095 - 136,778 - 3,166,596 214,233	General         Grants         Same           \$ 351,366         \$ -         \$           29,095         -         -           136,778         -         -           3,166,596         214,233         -	\$ 351,366 \$ - \$ 63,964 29,095 136,778 - 612,760 3,166,596 214,233 -	General         Grants         Safety Tax           \$ 351,366         \$ -         \$ 63,964         \$           29,095         -         -         -           136,778         -         612,760         -           3,166,596         214,233         -         -	General         Grants         Safety Tax         Service           \$ 351,366         \$ -         \$ 63,964         \$ -           29,095         -         -         -           136,778         -         612,760         129,257           3,166,596         214,233         -         56,500	General         Grants         Public Safety Tax         Debt Service           \$ 351,366         \$ -         \$ 63,964         \$ -         \$           29,095         -         -         -         -         -         -         136,778         -         612,760         129,257         -         56,500         -         56,500         -         -         56,500         -	General         Grants         Safety Tax         Service         Funds           \$ 351,366         \$ -         \$ 63,964         \$ -         \$ -           29,095         -         -         -         -         -           136,778         -         612,760         129,257         -         -           3,166,596         214,233         -         56,500         60,916	General         Grants         Public Safety Tax         Debt Service         Gov. Funds           \$ 351,366         \$ -         \$ 63,964         \$ -         \$ -         \$           29,095         -         -         -         -         -         -         -           136,778         -         612,760         129,257         -         -         3,166,596         214,233         -         56,500         60,916         -

Accounts receivables in the proprietary funds are for service billings and are shown net of an allowance for doubtful accounts.

Water Fund				Wastewater and Sewer Fund		Wastewater and Sewer Fund				Sanitation and Trash Fund		E	Total Enterprise
\$	1,172,052	\$	2,450,119	\$	68,686	\$	3,690,857						
	11,582		6,058		-		17,640						
	81,058		13,345				94,403						
	1,264,692		2,469,522		68,686		3,802,900						
	(19,983)		(4,428)		(1,704)		(26,115)						
\$	1 244 709	\$	2 465 094	\$	66 982	\$	3,776,785						
	\$	Fund \$ 1,172,052 11,582 81,058 1,264,692	Fund S  \$ 1,172,052 \$ 11,582 81,058 1,264,692 (19,983)	Fund         Sewer Fund           \$ 1,172,052         \$ 2,450,119           11,582         6,058           81,058         13,345           1,264,692         2,469,522           (19,983)         (4,428)	Fund         Sewer Fund         Tra           \$ 1,172,052         \$ 2,450,119         \$           11,582         6,058         13,345           81,058         13,345         1,264,692           (19,983)         (4,428)	Fund         Sewer Fund         Trash Fund           \$ 1,172,052         \$ 2,450,119         \$ 68,686           11,582         6,058         -           81,058         13,345         -           1,264,692         2,469,522         68,686           (19,983)         (4,428)         (1,704)	Fund         Sewer Fund         Trash Fund         E           \$ 1,172,052         \$ 2,450,119         \$ 68,686         \$           \$ 11,582         6,058         -         -           \$ 81,058         13,345         -         -           \$ 1,264,692         2,469,522         68,686         (1,704)           \$ (19,983)         (4,428)         (1,704)						

NOTE 4 CAPITAL ASSETS

The following table summarizes the changes to capital assets for governmental activities during the year:

	Beginning			Ending
Governmental Activities	Balance	Increases	Decreases	Balance
Capital assets, not being depreciated:				
Land	\$ 6,589,410	\$ 399,900	\$ -	\$ 6,989,310
Construction in progress	443,096	1,593,834	(256,487)	1,780,443
Total capital assets not being				
depreciated	7,032,506	1,993,734	(256,487)	8,769,753
Capital assets, being depreciated:				
Buildings	23,637,739	-	-	23,637,739
Furniture, equipment, and vehicles	15,303,548	1,357,714	(450,283)	16,210,979
Improvements	60,185,645	86,257	(29,049)	60,242,853
Total capital assets being depreciated	99,126,932	1,443,971	(479,332)	100,091,571
Less accumulated depreciation for:				
Buildings	(6,264,797)	(624,215)	-	(6,889,012)
Furniture, equipment, and vehicles	(11,531,760)	(1,243,374)	349,595	(12,425,539)
Improvements	(29,189,018)	(1,200,457)	10,409	(30,379,066)
Total accumulated depreciation	(46,985,575)	(3,068,046)	360,004	(49,693,617)
Total capital assets,				
being depreciated, net	52,141,357	(1,624,075)	(119,328)	50,397,954
Governmental activities capital assets, net	\$ 59,173,863	\$ 369,659	\$ (375,815)	\$ 59,167,707

Depreciation expense was charged to the functions/programs of the City as follows:

Governmental activities:		
General government	\$	370,336
Public safety		1,201,955
Highways and streets		964,466
Culture and recreation		359,837
Economic development		143,396
Health and welfare		28,056
Total depreciation expense	_\$_	3,068,046

NOTE 4 CAPITAL ASSETS (Continued)

The following table summarizes the changes to capital assets for business-type activities during the year.

	Beginning			Ending
Business-Type Activities	Balance	Increases	Decreases	Balance
Capital assets, not being depreciated:				
Land	\$ 3,933,202	\$ -	\$ -	\$ 3,933,202
Capital assets, being depreciated:				
Buildings	42,489,756	-	-	42,489,756
Improvements other than buildings	17,549,680	176,810	-	17,726,490
Machinery and equipment	42,547,192	1,961,266	(15,238)	44,493,220
Vehicles	1,740,078	112,558		1,852,636
Total capital assets being depreciated	104,326,706	2,250,634	(15,238)	106,562,102
Less accumulated depreciation for:				
Buildings	(16,371,864)	(823,713)	-	(17,195,577)
Improvements other than buildings	(8,024,353)	(356,704)	-	(8,381,057)
Machinery and equipment	(24,260,478)	(1,050,666)	15,238	(25,295,906)
Vehicles	(1,330,796)	(20,464)		(1,351,260)
Total accumulated deprecation	(49,987,491)	(2,251,547)	15,238	(52,223,800)
Total capital assets,				
being depreciated, net	54,339,215	(913)		54,338,302
Business-Type activities				
capital assets, net	\$ 58,272,417	\$ (913)	\$ -	\$58,271,504

Depreciation expense was charged to the functions/programs of the City as follows:

Business-type activities	
Wastewater & sewer	\$ 1,769,330
Water	473,228
Sanitation & trash	 8,989
Total depreciation expense	 2,251,547

# NOTE 5 UNEARNED REVENUE

As of June 30, 2021, the City received \$1,231,051 in Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) from the federal government passed through the State of Arizona for the American Rescue Plan Act (ARPA). These funds are unspent for eligible activities, or revenue recovery, as of June 30, 2021 and included in the Statement of Net Position and the Balance Sheet-Governmental Funds as unearned revenue.

NOTE 6 LONG-TERM DEBT

The following is a summary of changes in long-term obligations for the year ended June 30, 2021:

	Balance			Balance	Due Within
	6/30/20	Additions	Retirements	6/30/21	One Year
Governmental Activities:					
Bonds payable					
Public - General obligation bonds	\$ 14,956,685	\$ -	\$ (1,443,563)	\$ 13,513,122	\$ 1,484,604
Public - General obligation bonds - refunding	2,132,000	-	(584,000)	1,548,000	160,000
Public - Revenue bonds - refunding	4,605,000	-	(420,000)	4,185,000	455,000
Bond premiums	1,707,011		(145,935)	1,561,076	
Total bonds payable	23,400,696		(2,593,498)	20,807,198	2,099,604
Compensated absences	2,522,790	807,977	(962,804)	2,367,963	568,310
Developer agreement payable	943,434	-	(477,061)	466,373	466,374
Net pension liability	15,808,838	3,103,423	-	18,912,261	-
Total other long term debt	19,275,062	3,911,400	(1,439,865)	21,746,597	1,034,684
Total Governmental Activities	\$ 42,675,758	\$ 3,911,400	\$ (4,033,363)	\$ 42,553,795	\$ 3,134,288
Business-type Activities:					
Bonds payable					
Public - General obligation bonds	\$ 5,293,315	\$ -	\$ (1,051,437)	\$ 4,241,878	\$ 665,396
Public - General obligation bonds - refunding	533,000	-	(146,000)	387,000	40,000
Bond premiums	329,366		(37,514)	291,852	
Total bonds payable	6,155,681		(1,234,951)	4,920,730	705,396
Loans payable	5,573,343	-	(479,398)	5,093,945	495,238
Compensated absences	548,260	181,631	(191,356)	538,535	312,350
Net pension liability	4,284,722	665,293	-	4,950,015	-
Total other long term debt	10,406,325	846,924	(670,754)	10,582,495	807,588
Total Business-type Activities	\$ 16,562,006	\$ 846,924	\$ (1,905,705)	\$ 15,503,225	\$ 1,512,984
Total long-term liabilities	\$ 59,237,764	\$ 4,758,324	\$ (5,939,068)	\$ 58,057,020	\$ 4,647,272

Generally, for governmental activities, compensated absences, developer agreement payable, and net pension liabilities are liquidated by the General Fund.

NOTE 6 LONG-TERM DEBT (Continued)

The Governmental Activities debt service requirements for the City's bonds payable are as follows:

	General Obligation Bonds				Gei	neral Obligation	Bonds	Bonds - Refunding	
Fiscal year ending June 30,	Principal		Interest		Principal		Interest		
2022	\$	1,484,604	\$	549,275	\$	160,000	\$	43,110	
2023		1,554,376		489,891		172,000		36,710	
2024		1,574,142		436,716		176,000		33,270	
2025		475,000		382,250		188,000		26,230	
2026		500,000		358,500		196,000		22,470	
2027 - 2031		2,850,000		1,405,250		656,000		27,010	
2032 - 2036		3,500,000		745,000		-		-	
2037 - 2038		1,575,000		95,000		-			
Total	\$	13,513,122	\$	4,461,882	\$	1,548,000	\$	188,800	

	Revenue Bonds - Refunding			Total Governme	ntal Activities		
Fiscal year ending June 30,		Principal		Interest	Principal		Interest
2022	\$	455,000	\$	167,400	\$ 2,099,604	\$	759,785
2023		475,000		149,200	2,201,376		675,801
2024		495,000		130,200	2,245,142		600,186
2025		510,000		110,400	1,173,000		518,880
2026		530,000		90,000	1,226,000		470,970
2027 - 2031		1,720,000		139,600	5,226,000		1,571,860
2032 - 2036		-		-	3,500,000		-
2037 - 2038		-			 1,575,000		95,000
Total	\$	4,185,000	\$	786,800	\$ 19,246,122	\$	4,692,482

NOTE 6 LONG-TERM DEBT (Continued)

The Business-type Activities debt service requirements for the City's bonds and loans payable are as follows:

	General Obligation Bonds			General Obligation Bonds - Refundir				
Fiscal year ending June 30,	Principal			Interest		Principal		Interest
2022	\$	665,396	\$	133,400	\$	40,000	\$	10,778
2023		695,624		106,784		43,000		9,178
2024		715,858		85,359		44,000		8,318
2025		335,000		56,725		47,000		6,558
2026		345,000		50,025		49,000		5,618
2027 - 2030		1,485,000		91,225		164,000		6,750
Total	\$	4,241,878	\$	523,518	\$	387,000	\$	47,200

	Loans payable				Total Business-type Activities			
Fiscal year ending June 30,	Principal		Interest		Principal		Interest	
2022	\$ 495,238	\$	151,941	\$	1,200,634	\$	296,119	
2023	511,601		135,038		1,250,225		251,000	
2024	528,504		117,576		1,288,362		211,253	
2025	545,967		99,543		927,967		162,826	
2026	564,005		80,902		958,005		136,545	
2027 - 2031	 2,448,630	11	124,636	ı,	4,097,630		222,611	
Total	\$ 5,093,945	\$	709,636	\$	9,722,823	\$	1,280,354	

# NOTE 6 LONG-TERM DEBT (Continued)

The following is a listing of loans and bonds payable outstanding as of June 30, 2021:

Loans payable:		Balance 6/30/21		oue Within One Year
Water Infrastructure Finance Authority of Arizona (WIFA) General Obligation Loan, issued \$5,600,000, due in semi-annual variable principal and interest installments, bearing interest at 3.304%, maturing July 1, 2029. Payable with revenues from levied ad valorem taxes.	\$	2,971,468	\$	288,889
Water Infrastructure Finance Authority of Arizona (WIFA) Revenue Loan, issued \$4,000,000, due in semi-annual variable principal and interest installments, bearing interest at 3.304%, maturing July 1, 2029. Payable with sewer utility revenues.		2,122,477		206,349
Total loans payable	<u> </u>	5,093,945	\$	495,238
Bonds Payable:	<u></u>		_	.00,200
Bolius Fayable.				
Pledge Revenue Refunding Obligations, Series 2020, issued \$4,605,000, due in annual principal and semi-annual interest installments ranging from \$616,800 to \$625,200, bearing interest at 4.0%, maturing on July 1, 2029. Revenue bonds are repaid from City and State-shared sales tax revenue. The reacquisition price exceeded the net carrying amount of the old debt and was expensed to interest expense due to its relative significance to the City's Statements. The refunding reduced its total debt service payments by \$777,415 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$718,941.	\$	4,185,000	\$	455,000
General Obligation Bonds and General Obligation Refunding Bonds, Series 2020, issued \$3,820,000 in general obligation bonds and \$2,665,000 in general obligation refunding bonds, due in annual principal and semi-annual installments ranging from \$253,888 to \$820,704, bearing interest at 1.75% to 4.00%, maturing July 1, 2030. The City issued the general obligation bonds for capital infrastructure. The City repays general obligation bonds from voter-approved propery taxes. Of the general obligation bond amounts originally authorized, \$45,120,000 remain unissued. The reacquisition price of the refunding bonds exceeded the net carrying amount of the old debt and was expensed to interest expense due to its relative significance to the City's Statements. The refunding reduced its total debt service payments by \$307,306 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$291,060.		5,050,000		505,000
General Obligation Bonds, Series 2011, issued \$18,570,000, due in annual principal payments beginning July 1, 2018 and semi-annual interest installments beginning July 1, 2012 ranging from \$211,023 to \$1,601,600, bearing interest at 3.0% to 4.0%, maturing July 1, 2024. The City issued the general obligation bonds for capital infrastructure. The City repays general obligation bonds from voter-approved propery taxes.		4,440,000		1,420,000
General Obligation Bonds, Series 2019, issued \$10,850,000, due in annual principal payments beginning July 1, 2020 and semi-annual interest installments beginning July 1, 2019 ranging from \$162,342 to \$858,750, bearing interest at 3.0% to 4.0%, maturing July 1, 2038. The City issued the general obligation bonds for capital infrastructure. The City repays general obligation bonds from voter-approved propery taxes.		10,200,000		425,000
Total bonds payable	\$	23,875,000	\$	2,805,000
Total loans and bonds payable	\$	28,968,945	\$	3,300,238

### NOTE 6 LONG-TERM DEBT (Continued)

### Legal Debt Margin

The City is subject to a debt limit that is 26 percent of the net secondary assessed valuation of taxable real property. At June 30, 2021, that amount was \$95,867,014. As of June 30, 2021, the total outstanding debt applicable to the limit was \$24,008,903 which is 25.04 percent of the total debt limit.

### NOTE 7 INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Short-term borrowings between funds are reported as due to/due from other funds. As of June 30, 2021, the City reported the following interfund receivables and payables:

	Due from	
Due to	Grants Fund	
General Fund	\$ 25,000	

Interfund transfers for the fiscal year ended June 30, 2021 are as follows:

	Transfers			ransfers		
Fund	Out			In		
General Fund	\$	360,569	\$			
Grants Fund		-		360,569		
Total	\$	360,569	\$	360,569		

Transfers were made to fund local matching requirements on various grants and to support operations.

#### NOTE 8 PENSIONS

The City contributes to the plans described below. The plans are component units of the State of Arizona.

At June 30, 2021, the City reported the following aggregate amounts related to pensions for all plans to which it contributes:

Statement of Net Position and Statement of Activities	Governmental Activities				Bu 	siness-type Activites	 Total
Net pension liabilities	\$	18,912,261	\$	4,950,015	\$ 23,862,276		
Deferred outflows of resources		7,360,482		875,024	8,235,506		
Deferred inflows of resources		1,289,056		63,612	1,352,668		
Pension expense		4,308,624		506,557	4,815,181		

The City reported \$2,448,668 of pension contributions as expenditures in the governmental funds related to all pension plans to which it contributes.

Net OPEB asset/liabilities have not been recorded, or further disclosed, at June 30, 2021 in accordance with GASB Statement 75, due to the relative insignificance to the City's financial statements.

### NOTE 8 PENSIONS (Continued)

### A. Arizona State Retirement System

**Plan Description** – City employees not covered by the other pension plan described below participate in the Arizona State Retirement System (ASRS). The ASRS administers a cost-sharing multiple-employer defined benefit pension plan, a cost-sharing multiple-employer defined benefit health insurance premium benefit (OPEB) plan, and a cost-sharing multiple-employer defined benefit long-term disability (OPEB) plan. The Arizona State Retirement System Board governs the ASRS according to the provisions of A.R.S. Title 38, Chapter 5, Articles 2 and 2.1. The ASRS issues a publicly available financial report that includes its financial statements and required supplementary information. The report is available on its Web site at www.azasrs.gov.

**Benefits Provided** - The ASRS provides retirement, health insurance premium supplement, long-term disability, and survivor benefits. State statute establishes benefits terms. Retirement benefits are calculated on the basis of age, average monthly compensation, and service credit as follows:

# Retirement Initial membership date:

ASRS	Before July 1, 2011	On or after July 1, 2011
Years of service and age	Sum of years and age equals 80	30 years age 55
required to receive benefit	10 years age 62	25 years age 60
	5 years age 50*	10 years age 62
	any years age 65	5 years age 50*
		any years age 65
Final average salary is based on	Highest 36 consecutive months of last 120 months	Highest 60 consecutive months of last 120 months
Benefit percent per year of service	2.1% to 2.3%	2.1% to 2.3%

<sup>\*</sup>with actuarially reduced benefits.

Retirement benefits for members who joined the ASRS prior to September 13, 2013, are subject to automatic cost-of-living adjustments based on excess investment earning. Members with a membership date on or after September 13, 2013, are not eligible for cost-of-living adjustments. Survivor benefits are payable upon a member's death. For retired members, the survivor benefit is determined by the retirement benefit option chosen. For all other members, the beneficiary is entitled to the member's account balance that includes the member's contributions and employer's contributions, plus interest earned.

# NOTE 8 PENSIONS (Continued)

Contributions - In accordance with state statutes, annual actuarial valuations determine active member and employer contribution requirements. The combined active member and employer contribution rates are expected to finance the costs of benefits employees earn during the year, with an additional amount to finance any unfunded accrued liability. For the year ended June 30, 2021, active ASRS members were required by statute to contribute at the actuarially determined rate of 12.22 percent (12.04 percent for retirement and 0.18 percent for long-term disability) of the members' annual covered payroll, and the City was required by statute to contribute at the actuarially determined rate of 12.22 percent (11.65 percent for retirement, 0.39 percent for health insurance premium benefit, and 0.18 percent for long-term disability) of the active members' annual covered payroll. In addition, the City was required by statute to contribute at the actuarially determined rate of 10.21 percent (10.14 percent for retirement, 0.07 percent for health insurance premium benefit, and 0.07 percent for long-term disability) of annual covered payroll of retired members who worked for the City in positions that an employee who contributes to the ASRS would typically fill. The City's contributions to the pension, health insurance premium benefit, and long-term disability plans for the year ended June 30, 2021 were \$1,115,170, \$37,332, and \$17,230, respectively.

During fiscal year 2021, the City paid for ASRS pension contributions as follows: 69 percent from the General Fund, 3 percent from other Non-Major Funds, 10 percent from the Water Fund, 14 percent from the Sewer Fund, and 4 percent from the Sanitation Fund.

**Pension Liability** - At June 30, 2021, the City reported a liability of \$15,178,031 for its proportionate share of the ASRS' net pension liability. The net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined using update procedures to roll forward the total pension liability from an actuarial valuation as of June 30, 2019, to the measurement date of June 30, 2020. The City's proportion of the net pension liability was based on the City's actual contributions to the plan relative to the total of all participating employers' contributions for the year ended June 30, 2020. The City's proportion measured as of June 30, 2020, was 0.0876 percent, which was a decrease of 0.00101 percent from its proportion measured as of June 30, 2019.

# NOTE 8 PENSIONS (Continued)

**Pension Expense and Deferred Outflows/Inflows of Resources** - For the year ended June 30, 2021, the City recognized pension expense for ASRS of \$1,756,539. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

ASRS	Deferred Outflows of Resources		li	Deferred oflows of esources
Differences between expected and actual experience	\$	137.312	\$	
Net difference between projected and actual	Φ	137,312	Φ	-
earnings on pension plan investments		1,463,939		-
Changes in proportion and differences between City contributions and				
proportionate share of contributions		144,122		101,015
City contributions subsequent to the measurement date		1,115,170		-
Total	\$	2,860,543	\$	101,015

The \$1,115,170 reported as deferred outflows of resources related to ASRS pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to ASRS pensions will be recognized in pension expense as follows:

Years ending June 30,	
2022	\$ 260,994
2023	401,053
2024	529,522
2025	452,789
2026	-
Thereafter	-

### NOTE 8 PENSIONS (Continued)

**Actuarial Assumptions** - The significant actuarial assumptions used to measure the total pension liability are as follows:

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Actuarial valuation date

Actuarial roll forward date

Actuarial cost method

June 30, 2019

June 20, 2020

Entry age normal

Investment rate of return 7.5%

Projected salary increases 2.7 - 7.2% for pensions

Inflation 2.3%

Permanent benefit increase Included for pensions

Mortality rates 2017 SRA Scale U-MP for pensions and health insurance

premium benefit

Recovery rates 2012 GLDT for long-term disability

Healthcare cost trend rate Not Applicable

Actuarial assumptions used in the June 30, 2019, valuation were based on the results of an actuarial experience study for the 5-year period ended June 30, 2016.

The long-term expected rate of return on ASRS pension plan investments was determined to be 7.5 percent using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term
ASRS	Target	Expected Geometric
Asset Class	Allocation	Real Rate of Return
Equity	50%	6.39%
Fixed income - credit	20%	5.44%
Fixed income - interest rate sensitive	10%	0.22%
Real estate	20%	5.85%
Total	100%	

**Discount Rate** –The discount rate used to measure the ASRS total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the ASRS Board's funding policy, which establishes the contractually required rate under Arizona statute. Based on those assumptions, the plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### NOTE 8 PENSIONS (Continued)

Sensitivity of City's Proportionate Share of the ASRS Net Pension Liability to Changes in the Discount Rate - The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.5 percent) or 1 percentage point higher (8.5 percent) than the current rate:

ASRS	Current					
	19	1% Decrease Discount Rate				% increase
		(6.5%)	(7.5%)		(8.5%)	
City's proportionate share						_
of the net pension liability	\$	20,755,752	\$	15,178,032	\$	10,515,344

**Plan Fiduciary Net Position** - Detailed information about the plan's fiduciary net position is available in the separately issued ASRS financial report.

# B. Public Safety Personnel Retirement System

Plan Description – City police and fire department employees who are regularly assigned hazardous duty participate in the Public Safety Personnel Retirement System (PSPRS) or employees who became members on or after July 1, 2017, may participate in the Public Safety Personnel Defined Contribution Retirement Plan (PSPDCRP). The PSPRS administers an agent and cost-sharing multiple-employer defined benefit pension plan and agent and cost-sharing multiple-employer defined benefit health insurance premium benefit (OPEB) plan. A nine-member board known as the Board of Trustees and the participating local boards govern the PSPRS according to the provisions of A.R.S. Title 38, Chapter 5, Article 4. Employees who are PSPRS members participate in the agent plans. Employees who were PSPRS members before July 1, 2017, participate in the agent plans, and those who became PSPRS members on or after July 1, 2017, participate in the cost-sharing plans (PSPRS Tier 3 Risk Pool) which are not further disclosed because of their relative insignificance to the City's financial statements

The PSPRS issues a publicly available financial report that include their financial statements and required supplementary information. The reports are available on the PSPRS web site at www.psprs.com.

# NOTE 8 PENSIONS (Continued)

**PSPRS** 

### B. Public Safety Personnel Retirement System

**Benefits Provided** - The PSPRS provide retirement, health insurance premium supplement, disability, and survivor benefits. State statute establishes benefits terms. Retirement, disability, and survivor benefits are calculated on the basis of age, average monthly compensation, and service credit as follows:

Initial membership date:

PSPRS	initiai memb	persnip date:
	Before January 1, 2012	On or after January 1, 2012 and before July 1, 2017
Retirement and Disability		
Years of service	20 years of service, any age	25 years of service or 15 years
and age required to receive benefit	15 years of service, age 62	of credited service, age 52.5
Final average	Highest 36 months	Highest 60 months
salary is based on	of last 20 years	of last 20 years
Benefit percent		
Normal	50% less 2.0% for each year	1.5% to 2.5% per year of credited
Retirement	of credited service less than 20	service, not to exceed 80%
	years OR plus 2.0% to 2.5% for	
	each year of credited service	
	over 20 years, not to exceed 80%	
Accidental Disability Retirement	50% or normal retireme	ent, whichever is greater
Catastrophic Disability Retirement	90% for the first 60 months then reduced to either 6	2.5% or normal retirement, whichever is greater
Remement	90 % for the first of months then reduced to either o	2.576 of Horman retirement, whichever is greater
Ordinary Disability	Normal retirement calculated with actual year	ars of credited service or 20 years of credited
Retirement	service, whichever is greater, mulitiplied by year divided	ars of credited service (not to exceed 20 years) d by 20.
Survivor Benefits	_	
Retired Members	80% of retired mem	ber's pension benefit
Active Members	80% to 100% of accidental disability retire compensation if death was the re	ement benefit or 100% of average monthly sault of injuries received on the job

Retirement and survivor benefits are subject to automatic cost-of-living adjustments based on inflation. PSPRS also provides temporary disability benefits of 50 percent of the member's compensation for up to 12 months.

NOTE 8 PENSIONS (Continued)

**Employees Covered by Benefit Terms** - At June 30, 2021, the following employees were covered by the agent plans' benefit terms:

	PSPRS Police	PSPRS Fire
Inactive employees or beneficiaries currently receiving benefits	11	8
Inactive employees entitled to but not yet receiving benefits Active employees	4 21	6
Total	36	36

**Contributions** - State statutes establish the pension contribution requirements for active PSPRS employees. In accordance with state statutes, annual actuarial valuations determine employer contribution requirements for PSPRS pension and health insurance premium benefits. The combined active member and employer contribution rates are expected to finance the costs of benefits employees earn during the year, with an additional amount to finance any unfunded accrued liability. Contribution rates for the year ended June 30, 2021, are indicated below. Rates are a percentage of active members' annual covered payroll.

	PSPRS	PSPRS
	Police	Fire
Active members - Pension	7.65% - 11.65%	7.65% - 11.65%
City		
Pension	24.96%	24.09%
Health insurance permium benefit	0.30%	0.29%

In addition, the City was required by statute to contribute at the actuarially determined rate of 9.35 percent for Police and Fire of the PSPRS of annual covered payroll of retired members who worked for the City in positions that would typically fill and employees participating in the PSPRS Tier 3 Risk Pool and PSPDCRP members in addition to the City's required contributions to the PSPRS Tier 3 Risk Pool and PSPDCRP.

# NOTE 8 PENSIONS (Continued)

For the agent plans, the City's contributions to the plans for the year ended June 30, 2021, were:

	ı	PSPRS	PSPRS
		Police	 Fire
Pension			
Contributions made	\$	926,646	\$ 663,157
Health Insurance Permium Benefit			
Annual OPEB cost contributions made		6,610	6,640

During fiscal year 2021, the City paid 100 percent of the PSPRS pension and OPEB contributions from the General Fund.

Pension Liability - At June 30, 2021, the City reported a PSPRS net pension liabilities of \$7,810,839.

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

**Actuarial Assumptions** - The significant actuarial assumptions used to measure the total pension liability are as follows:

### **PSPRS**

Actuarial valuation date	June 30, 2020
Actuarial cost method	Entry age normal
Investment rate of return	7.3%
Wage inflation	3.5% for pensions
Price inflation	2.5% for pensions
Cost-of-living adjustment	1.75% for pensions
Mortality rates	PubS-2010 tables
Healthcare cost trend rate	Not applicable

Actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the 5-year period ended June 30, 2017.

### NOTE 8 PENSIONS (Continued)

The long-term expected rate of return on PSPRS pension plan investments was determined to be 7.3 percent using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expenses and inflation) are developed for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

PSPRS Asset Class	Target Allocation	Long-Term Expected Geometric Rate of Return
U.S. public equity	23%	4.93%
International public equity	15%	6.09%
Global public equity	18%	8.42%
Other assets (capital appreciation)	7%	5.61%
Core bonds	2%	0.22%
Private credit	22%	5.31%
Diversifying stategies	12%	3.22%
Cash - Mellon	1%	-0.60%
Total	100%	

**Discount Rates** – At June 30, 2020, the discount rate used to measure the PSPRS total pension liabilities was 7.3 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the actuarially determined contribution rate and the member rate. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 8 PENSIONS (Continued)

# **Changes in the Net Pension Liability**

	Pension						
PSPRS - Police	<u> </u>	Increase (Decrease)					
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)				
Balances at June 30, 2020	\$ 14,604,583	\$ 11,326,218	\$ 3,278,365				
Adjustments to beginning of year	-	(21,322)	21,322				
Changes for the year:							
Service cost	416,974	-	416,974				
Interest on the total liability	1,078,433	-	1,078,433				
Changes of benefit terms	-	-	-				
Differences between expected and actual experience in the							
measurement of the liability	517,687	-	517,687				
Contributions - employer	-	1,150,934	(1,150,934)				
Contributions - employee	-	171,055	(171,055)				
Net investment income	-	147,349	(147,349)				
Benefit payments, including refunds							
of employee contributions	(496,998)	(496,998)	-				
Administrative expense		(12,017)	12,017				
Net changes	1,516,096	960,323	555,773				
Balances at June 30, 2021	\$ 16,120,679	\$ 12,265,219	\$ 3,855,460				

NOTE 8 PENSIONS (Continued)

# **Changes in the Net Pension Liability (Continued)**

PSPRS - Fire	Pension Increase (Decrease Plan Total Fiduciary Pension Net Liability Position (a) (b)		Net Pension Liability (a) - (b)	
Balances at June 30, 2020	\$ 18,188,237	\$ 15,088,086	\$ 3,100,151	
Changes for the year:				
Service cost	476,161	-	476,161	
Interest on the total liability	1,328,189	-	1,328,189	
Differences between expected and actual experience in the				
measurement of the liability	380,523	-	380,523	
Contributions - employer	-	955,240	(955,240)	
Contributions - employee	-	200,466	(200,466)	
Net investment income	-	189,383	(189,383)	
Benefit payments, including refunds	(0.40, 000)	(040,060)		
of employee contributions	(940,062)	(940,062)	- 4 <i>E</i> 444	
Administrative expense	<u> </u>	(15,444)	15,444	
Net changes	1,244,811	389,583	855,228	
Balances at June 30, 2021	\$ 19,433,048	\$ 15,477,669	\$ 3,955,379	

### NOTE 8 PENSIONS (Continued)

Sensitivity of the City's Net Pension Liability to Changes in the Discount Rate - The following table presents the City's net pension liabilities calculated using the discount rate of 7.3 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.3 percent) or 1 percentage point higher (8.3 percent) than the current rate:

PSPRS - Police	19	Current 1% Decrease Discount Rate (6.30%) (7.30%)		1	1% increase (8.30%)	
Net pension liability	\$	6,160,070	\$	3,855,460	\$ 1,981,319	
PSPRS - Fire	1% Decrease (6.30%)		Dis	Current scount Rate (7.30%)	1	% increase (8.30%)
Net pension liability	\$	6,673,950	\$	3,955,379	\$	1,735,913

**Pension Plan Fiduciary Net Position** - Detailed information about the plan's fiduciary net position is available in the separately issued PSPRS financial reports.

**Pension Expense** - For the year ended June 30, 2021, the City recognized \$1,897,748 of PSPRS pension expense.

NOTE 8 PENSIONS (Continued)

**Pension Deferred Outflows/Inflows of Resources** - At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of		Deferred Inflows of	
PSPRS - Police	Resources		Resources	
Differences between expected and actual experience	\$	709,062	\$	302,085
Changes of assumptions or other inputs		424,954		-
Net difference between projected and actual				
earnings on pension plan investments		677,440		-
City contributions subsequent to the				
measurement date		926,646		-
Total	\$	2,738,102	\$	302,085
		Deferred	[	Deferred
	(	Outflows of	lı	nflows of
PSPRS - Fire	F	Resources	R	esources
Differences between expected and actual experience	\$	444,280	\$	948,853
Changes of assumptions or other inputs		581,192		-
Net difference between projected and actual				
earnings on pension plan investments		854,178		-
City contributions subsequent to the				
measurement date		663,157		
Total	\$	2,542,807	\$	948,853

### NOTE 8 PENSIONS (Continued)

**Pension Deferred Outflows/Inflows of Resources (Continued)** - The amounts reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	PSPRS
Year ending June 30,	Police
2022	\$ 366,066
2023	349,477
2024	347,129
2025	320,104
2026	126,595
Thereafter	-
	PSPRS
Year ending June 30,	Fire
2022	\$ 272,021
2023	308,656
2024	249,851
2025	144,269
2026	(44,000)
Thereafter	-

# C. Elected Officials Retirement Plan

**Plan description**—Elected officials and judges participate in the Elected Officials Retirement Plan (EORP). EORP administers a cost-sharing multiple-employer defined benefit pension plan and a cost-sharing multiple employer defined benefit health insurance premium benefit (OPEB) plan for elected officials and judges who were members of the plan on December 31, 2013. This plan was closed to new members as of January 1, 2014. The PSPRS Board of Trustees governs the EORP according to the provisions of A.R.S. Title 38, Chapter 5, Article 3. The PSPRS issues a publicly available financial report that includes financial statements and required supplementary information for the EORP plans. The report is available on PSPRS's website at <a href="https://www.psprs.com">www.psprs.com</a>.

### NOTE 8 PENSIONS (Continued)

**Benefits provided** - The EORP provides retirement, health insurance premium supplement, disability, and survivor benefits. State statute establishes benefit terms. Retirement, disability, and survivor benefits are calculated on the basis of age, average yearly compensation, and service credit as follows:

### Initial membership date:

	Before January 1, 2012	On or after January 1, 2012
Retirement and Disability		
Years of service	20 years, any age	10 years, age 62
and age required	10 years, age 62	5 years, age 65
to receive benefit	5 years, age 65	any years and age if disabled
	5 years, any age*	
	any years and age if disabled	
Final average	Highest 36 months	Highest 60 months
salary is based on	of last 10 years	of last 10 years
Benefit percent		
Normal	4% per year of service,	3% per year of service,
Retirement	not to exceed 80%	not to exceed 75%
Disability	80% with 10 or more	75% with 10 or more
Retirement	years of service	years of service
	40% with 5-10 years of service	37.5 with 5-10 years of service
	20% with less than 5 years	18.75% with less than 5 years
	of service	of service
Survivor Benefits		
Retired Members	75% of retired member's benefit	50% of retired member's benefit
Active Members	75% of disability retirement	50% of disability retirement
and other inactive	benefit	benefit
members		

<sup>\*</sup> With reduced benefits of 0.25% for each month early retirement precedes the member's normal retirement age, with a maximum reduction of 30%

Retirement and survivor benefits are subject to automatic cost-of-living adjustments based on inflation. In addition, the Legislature may enact permanent one-time benefit increases after a Joint Legislative Budget Committee analysis of the increase's effects on the plan.

### NOTE 8 PENSIONS (Continued)

Contributions - State statutes establish active member and employer contribution requirements. Statute also appropriates \$5 million annually through fiscal year 2043 for the EORP from the State of Arizona to supplement the normal cost plus an amount to amortize the unfunded accrued liability and designates a portion of certain court fees for the EORP. For the year ended June 30, 2021, statute required active EORP members to contribute 7 or 13 percent of the members' annual covered payroll and the City to contribute at the actuarially determined rate of 61.43 percent of all active EORP members' annual covered payroll. Also, statute required the City to contribute 49.39 percent to EORP of the annual covered payroll of elected officials and judges who were ASRS members and 55.43 percent to EORP of the annual covered payroll of elected officials and judges who were EODCRS members, in addition to the City's required contributions to ASRS and EODCRS for these elected officials and judges.

During fiscal year 2021, the City paid 100 percent of the EORP pension contributions from the General Fund.

**Liability** - At June 30, 2021, the City reported a liability for its proportionate share of the EORP's net pension liability that reflected a reduction for the City's proportionate share of the State's appropriation for EORP. The amount the City recognized as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the City were as follows:

873,419
81,632
955,051

The net liability was measured as of June 30, 2020, and the total liability used to calculate the net liability was determined by an actuarial valuation as of that date.

The City's proportion of the net pension liability was based on the City's required contributions to the pension plan relative to the total of all participating employers' required contributions for the year ended June 30, 2020. The City's proportion measured as of June 30, 2020, was 0.129403 percent, which was a increase of 0.005346 percent from its proportion measured as of June 30, 2019.

**Expense**—For the year ended June 30, 2021, the City recognized pension expense for EORP of \$203,325 and revenue of \$22,837 for the City's proportionate share of the State's appropriation to EORP and the designated court fees.

# NOTE 8 PENSIONS (Continued)

**Deferred outflows/inflows of resources -** At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

EORP	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	_	\$	717
Net difference between projected and actual earnings on pension plan investments	Ť	16,832	*	-
Changes in proportion and differences between City contributions and		,		
proportionate share of contributions City contributions subsequent to the		17,671		-
measurement date		59,552		
Total	\$	94,055	\$	717

The \$59,552 reported as deferred outflows of resources related to EORP pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to EORP pensions will be recognized in pension expense as follows:

Years ending June 30,	 EORP
2022	\$ 19,261
2023	5,425
2024	5,307
2025	3,793
2026	-
Thereafter	-

**Actuarial assumptions** - The significant actuarial assumptions used to measure the total pension liability are as follows:

EORP	
Actuarial valuation date	June 30, 2020
Actuarial cost method	Entry age normal
Investment rate of return	7.3%
Wage inflation	3.75% for pensions
Price inflation	2.5% for pensions
Cost-of-living adjustment	1.75% for pensions
Mortality rates	PubG-2010 tables
Healthcare cost trend rate	Not applicable

# NOTE 8 PENSIONS (Continued)

Actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the 5-year period ended June 30, 2017.

The long-term expected rate of return on EORP plan investments was determined to be 7.3 percent using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term
EORP	Target	Expected Arithmetic
Asset Class	Allocation	Real Rate of Return
U.S. Public Equity	23%	4.93%
International Public Equity	15%	6.09%
Global Private Equity	18%	8.42%
Other Assets (Capital Appreciation)	7%	5.61%
Core Bonds	2%	0.22%
Private credit	22%	5.31%
Diversifying Strategies	12%	3.22%
Cash-Mellon	1%	-0.60%
Total	100%	

**Discount rate** - At June 30, 2020, the discount rate used to measure the EORP total pension liability was 7.30 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate, employer contributions will be made at the actuarial rates, and State contributions will be made as currently required by statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### NOTE 8 PENSIONS (Continued)

Sensitivity of the City's proportionate share of the EORP net pension liability to changes in the discount rate —The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.3 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.3 percent) or 1 percentage point higher (8.3 percent) than the current rate:

EORP		Current					
	1%	1% Decrease		Discount Rate		1% increase	
	(6.3%)		(7.3%)		(8.3%)		
City's proportionate share							
of the net pension liability	\$	996,389	\$	873,419	\$	768,276	

**Pension plan fiduciary net position** - Detailed information about the pension plan's fiduciary net position is available in the separately issued EORP financial report.

#### NOTE 9 COMMITMENTS

The City has a commitment relating to the construction of a new City Hall complex for approximately \$20,738,000 to be financed from the capital project funds. Additionally, the City has commitments for a vehicle for approximately \$101,000 that will be financed from operating funds. These contracts will be paid in future periods.

### NOTE 10 RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The City's insurance protection is provided by the Arizona Municipal Risk Retention Pool, of which the City is a participating member. The limit for basic coverage is for \$2,000,000 per occurrence on a claims made basis. Excess coverage is for an additional \$8,000,000 per occurrence on a follow form, claims made basis. No significant reduction in insurance coverage occurred during the year and no settlements exceeded insurance coverage during any of the past three fiscal years. The Arizona Municipal Risk Retention Pool is structured such that members premiums are based on an actuarial review that will provide adequate reserves to allow the pool to meet its expected financial obligations. The pool has the authority to assess its members additional premiums should reserves and annual premiums be insufficient to meet the pool's obligations.

The City is also insured by commercial insurance for potential worker related accidents.

### **Financial Section**

#### REQUIRED SUPPLEMENTARY INFORMATION

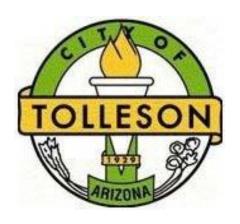
#### **BUDGETARY COMPARISON SCHEDULES**

GENERAL FUND

**GRANTS FUND** 

PUBLIC SAFETY TAX FUND

PENSION SCHEDULES



# CITY OF TOLLESON, ARIZONA REQUIRED SUPPLEMENTARY INFORMATION GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES- BUDGET AND ACTUAL Year Ended June 30, 2021

		Budgeted	I Amount	s				Variance with Final Budget- Positive	
REVENUES		Original		Final	Ac	Actual Amounts		(Negative)	
Taxes	-								
Sales taxes	\$	22,000,000	\$	22,000,000	\$	27,713,897	\$	5,713,897	
Property taxes		4,699,387		4,699,387		4,639,955		(59,432)	
Franchise taxes		40,000		40,000		55,333		15,333	
Intergovernmental revenues		1,836,520		1,836,520		1,947,069		110,549	
Fines and forfeitures		234,000		234,000		215,889		(18,111)	
Licenses and permits		535,000		535,000		770,437		235,437	
Charges for services		1,512,509		1,512,509		3,062,032		1,549,523	
Rents and royalties		67,000		67,000		54,054		(12,946)	
Other revenues:									
Contributions and donations		45,000		45,000		1,270,908		1,225,908	
Investment earnings		257,000		257,000		55,265		(201,735)	
Other revenues		5,000		5,000		-		(5,000)	
TOTAL REVENUES		31,231,416		31,231,416		39,784,839		8,553,423	
EXPENDITURES									
Current:									
General Government									
Mayor & Council		522,100		522,100		405,837		116,263	
City Management		680,950		680,950		580,148		100,802	
Public Affairs Admin		529,470		529,470		434,918		94,552	
Housing Services		782,630		782,630		227,495		555,135	
City Clerk		387,300		387,300		358,437		28,863	
Employee Resources		615,725		615,725		534,762		80,963	
City Magistrate		264,400		264,400		212,934		51,466	
Court Administration		567,545		567,545		442,222		125,323	
City Prosecutor		85,500		85,500		85,500		-	
Finance		898,170		898,170		761,718		136,452	
Information Technology		837,000		837,000		798,931		38,069	
Field Operations Vehicles		526,400		526,400		479,054		47,346	
Field Operations Grounds		773,140		773,140		720,169		52,971	
Field Operations Building		876,700		1,026,700		1,003,416		23,284	
Human Services		789,800		794,800		634,678		160,122	
Non Profit Donations		62,000		62,000		24,948		37,052	
Employee Development Relations		87,000		87,000		44,925		42,075	
Total General Government		9,285,830		9,440,830		7,750,092		1,690,738	

Public Safety				
Police Administration	551,650	551,650	521,230	30,420
Police Support Services	2,558,100	2,558,100	2,079,004	479,096
Police Investigation	677,200	677,200	655,334	21,866
Police Field Operations	2,511,400	2,511,400	2,484,994	26,406
Fire Administration	986,060	986,060	929,071	56,989
Fire Operations	3,812,450	3,812,450	3,750,330	62,120
Buildings Inspection	393,500	393,500	337,335	56,165
Impound	50,710	50,710	36,333	14,377
Total Public Safety	11,541,070	11,541,070	10,793,631	747,439
Highway & streets				
Field Operations Streets	919,450	919,450	808,891	110,559
Transportation	490,000	340,000	65,132	274,868
Total Highway & streets	1,409,450	1,259,450	874,023	385,427
Culture & recreation	· · · · · · · · · · · · · · · · · · ·			
Library	925,500	925,500	773,419	152,081
Parks and Recreation	2,248,500	2,248,500	1,611,276	637,224
Teen Council	265,440	265,440	171,796	93,644
City Promotion	557,600	557,600	45,989	511,611
Total Culture & recreation	3,997,040	3,997,040	2,602,480	1,394,560
Economic development				
Economic Development	1,169,350	1,169,350	1,163,486	5,864
Planning & Engineering	340,775	340,775	329,067	11,708
Total Economic development	1,510,125	1,510,125	1,492,553	17,572
Capital outlay	8,786,000	8,503,375	751,213	7,752,162
TOTAL EXPENDITURES	36,529,515	36,251,890	24,263,992	11,987,898
Excess (deficiency) of revenues				
over (under) expenditures	(5,298,099)	(5,020,474)	15,520,847	(3,434,475)
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	5,000	5,000	21,204	16,204
Transfers out	(456,693)	(456,693)	(360,569)	96,124
Total other financing sources (uses)	(451,693)	(451,693)	(339,365)	112,328
Net change in fund balance	(5,749,792)	(5,472,167)	15,181,482	(3,322,147)
Fund balance - beginning of year	29,330,303	29,330,303	29,330,303	
Fund balance - end of year	\$ 23,580,511	\$ 23,858,136	\$ 44,511,785	\$ (3,322,147)

#### CITY OF TOLLESON, ARIZONA REQUIRED SUPPLEMENTARY INFORMATION GRANTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL Year Ended June 30, 2021

	 Budgeted	Am	ounts			Fina	iance with al Budget- Positive
REVENUES	Original		Final	Actu	al Amounts	-	legative)
Intergovernmental revenues	\$ 1,236,670	\$	1,236,670	\$	768,894	\$	(467,776)
EXPENDITURES Current:							
General government	_		10,000		2,553		7,447
Public safety	269,555		376,180		205,771		170,409
Culture and recreation	-		4,000		4,000		· -
Health and welfare	962,808		1,070,808		762,709		308,099
Capital outlay	461,000		461,000		100,000		361,000
Total expenditures	 1,693,363		1,921,988		1,075,033		846,955
Excess (deficiency) of revenues over (under) expenditures	 (456,693)		(685,318)		(306,139)		379,179
OTHER FINANCING SOURCES (USES)							
Transfers in	 456,693		456,693		360,569		(96,124)
Net change in fund balance	-		(228,625)		54,430		283,055
Fund balance - beginning of year	176,377		176,377		176,377		
Fund balance - end of year	\$ 176,377	\$	(52,248)	\$	230,807	\$	283,055

# CITY OF TOLLESON, ARIZONA REQUIRED SUPPLEMENTARY INFORMATION PUBLIC SAFETY TAX FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL Year Ended June 30, 2021

	Budgeted	l Am	ounts				ariance with nal Budget- Positive
REVENUES	Original		Final	Act	ual Amounts	(	Negative)
Sales taxes	\$ 3,500,000	\$	3,500,000	\$	5,688,100	\$	2,188,100
Charges for services	60,000		60,000		294,897		234,897
Investment earnings			-		2,734		2,734
Total revenues	 3,560,000		3,560,000		5,985,731		2,425,731
EXPENDITURES Public safety							
Services, supplies and other	2,501,955		2,501,955		2,475,374		26,581
Capital outlay	622,500		921,500		816,151		105,349
Total expenditures	 3,124,455		3,423,455		3,291,525		131,930
Excess (deficiency) of revenues over (under) expenditures	435,545		136,545		2,694,206		2,557,661
Fund balance - beginning of year	 3,489,348		3,489,348		3,489,348		
Fund balance - end of year	\$ 3,924,893	\$	3,625,893	\$	6,183,554	\$	2,557,661

CITY OF TOLLESON, ARIZONA REQUIRED SUPPLEMENTARY INFORMATION NOTES TO THE BUDGETARY COMPARISON SCHEDULES Year Ended June 30, 2021

#### NOTE 1 BUDGETING AND BUDGETARY CONTROL

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at year end. The City Council follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. In accordance with Arizona Revised Statutes, the City Manager submits a proposed budget for the fiscal year commencing the following July 1 to the City Council. The operating budget includes proposed expenditures and the means of financing them for the upcoming year.
- 2. Public hearings are conducted to obtain taxpayer comment.
- 3. Prior to the third Monday in August, the expenditure limitation for the City is legally enacted through passage of an ordinance. To ensure compliance with the expenditure limitation, a uniform expenditure report must be filed with the State each year. This report, issued under a separate cover, reconciles total City expenditures from the audited financial statements to total expenditures for reporting in accordance with the State's uniform expenditure reporting system (A.R.S. §41-1279.07).
- 4. State law requires that, each year, prior to April 1, the Economic Estimates Commission provides the government with a final expenditure limit for the coming fiscal year.
- 5. Expenditures may not legally exceed the expenditure limitation of all fund types as a whole. For management purposes, the City adopts a budget by department for the General Fund and in total by fund for other funds. The City Manager, subject to City Council approval, may at any time, transfer any unencumbered appropriation balance or portion thereof between a department or activity. The adopted budget cannot be amended in any way without City Council approval.
- 6. The City has adopted budgets in accordance with A.R.S. requirements and utilizes the budgets as a management control device during the year for the General, Special Revenue, Debt Service and Capital Projects Funds. The budgets are prepared on essentially the same modified accrual basis of accounting used to record actual revenues and expenditures.

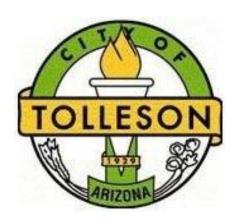
The City is subject to the State of Arizona's Spending Limitation Law for Towns and Cities. This law does not permit the City to spend more than budgeted revenues plus the carry-over unrestricted cash balance from the prior fiscal year. The limitation is applied to the total of the combined funds. The City complied with this law during the year.

Supplementary budgetary appropriations were necessary during the year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the City.

#### NOTE 2 BUDGETARY BASIS OF ACCOUNTING

The City's budget is prepared on a basis consistent with generally accepted accounting principles.



## CITY OF TOLLESON, ARIZONA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY COST-SHARING PENSION PLAN Year Ended June 30, 2021

Arizona Retirement System				Reporting F (Measurem				
	2021 (2020)	2020 (2019)	2019 (2018)	2018 (2017)	2017 (2016)	2016 (2015)	2015 (2014)	2014 through 2012
City's proportion of the net pension liability City's proportionate share of the net pension liability City's covered payroll City's proportionate share of the net pension liability	0.087600% \$15,178,031 9,432,777	0.088600% \$12,892,331 8,852,549	0.085460% \$11,918,662 8,894,734	0.081630% \$12,716,363 7,951,763	0.078415% \$12,656,162 7,592,673	0.077390% \$12,054,148 6,969,789	0.074250% \$10,986,414 6,799,467	Information not available*
as a percentage of its covered payroll  Plan fiduciary net position as a percentage of the total pension liability	160.91% 69.33%	145.63% 73.24%	134.00% 73.40%	159.92% 69.92%	166.69% 67.06%	172.95% 68.35%	161.58% 69.49%	
Elected Officials Retirement Plan				Reporting F (Measurem				
	2021 (2020)	2020 (2019)	2019 (2018)	2018 (2017)	2017 (2016)	2016 (2015)	2015 (2014)	2014 through 2012
City's proportion of the net pension liability City's proportionate share of the net pension liability State's proportionate share of the net pension	0.129403% \$ 873,419	0.124057% \$ 822,724	0.101939% \$ 642,356	0.093390% \$ 1,144,221	0.069212% \$ 653,884	0.060990% \$ 476,603	0.081390% \$ 545,776	Information not available*
liability associated with the City	81,632	77,327	110,064	237,474	135,009	148,585	167,340	available
Total	\$ 955,051	\$ 900,051	\$ 752,420	\$ 1,381,695	\$ 788,893	\$ 625,188	\$ 713,116	
City's covered payroll	\$ 95,956	\$ 103,771	\$ 87,413	\$ 77,094	\$ 55,562	\$ 54,621	\$ 57,464	
City's proportionate share of the net pension liability as a percentage of its covered payroll Plan fiduciary net position as a percentage of the total pension liability	910.23% 29.80%	792.83% 30.14%	734.85% 30.36%	1484.20% 19.66%	1176.86% 23.42%	872.56% 28.32%	949.77% 31.91%	

<sup>\*</sup> Additional years' information will be displayed as it becomes available

## CITY OF TOLLESON, ARIZONA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS AGENT PENSION PLAN Year Ended June 30, 2021

<u>City of Tolleson Police</u> <u>Public Safety Personnel Retirement System</u>				Reporting Fis (Measureme				
	2021 (2020)	2020 (2019)	2019 (2018)	2018 (2017)	2017 (2016)	2016 (2015)	2015 (2014)	2014-2012
Total pension liability								
Service cost	\$ 416,974	\$ 489,506	\$ 465,683	\$ 473,995	\$ 398,983	\$ 385,782	\$ 381,895	Information
Interest on the total pension liability	1,078,433	1,007,765	892,898	863,811	764,905	708,237	606,076	not
Changes on benefit terms	-	-	-	40,808	530,259	-	164,727	available*
Differences between expected and actual experience	547.007	(00.040)	457.000	(050,005)	00.000	04.045	(400,000)	
in the measurement of the pension liability	517,687	(86,018)	457,983	(650,605)	28,330	91,845	(166,928)	
Changes of assumptions or other inputs  Benefit payments, including refunds of employee	-	285,936	-	357,571	453,240	-	792,851	
contributions	(496,998)	(443,086)	(598,856)	(466,574)	(412,948)	(528,208)	(430,081)	
Net change in total pension liability	1,516,096	1,254,103	1,217,708	619,006	1,762,769	657,656	1,348,540	
Total pension liability - beginning	14,604,583	13,350,480	12,132,772	11,513,766	9,750,997	9,093,341	7,744,801	
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Total pension liability - ending (a)	\$ 16,120,679	\$ 14,604,583	\$ 13,350,480	\$ 12,132,772	\$ 11,513,766	\$ 9,750,997	\$ 9,093,341	
Plan fiduciary net position								
Contributions - employer	\$ 1,150,934	\$ 1,127,202	\$ 1,922,331	\$ 1,513,489	\$ 1,161,744	\$ 454,309	\$ 426,364	
Contributions - employee	171,055	182,744	185,088	230,920	238,489	217,506	201,353	
Net investment income	147,349	550,647	566,510	753,490	31,927	179,481	577,456	
Benefit payments, including refunds of employee								
contributions	(496,998)	(443,086)	(598,856)	(466,574)	(412,948)	(528,208)	(430,081)	
Hall/Parker Settlement	-	-	(254,140)	-	-	-	-	
Administrative expense	(12,017)	(10,566)	(9,322)	(7,067)	(4,993)	(4,761)	-	
Other changes			99	78	(34,989)	(78,507)	(4,650)	
Net change in plan fiduciary net position	960,323	1,406,941	1,811,710	2,024,336	979,230	239,820	770,442	
Plan fiduciary net position - beginning	11,326,218	9,924,324	8,112,614	6,088,278	5,109,048	4,869,228	4,098,786	
Adjustments to beginning of year	(21,322)	(5,047)						
Plan fiduciary net position - ending (b)	12,265,219	11,326,218	9,924,324	8,112,614	6,088,278	5,109,048	4,869,228	
City's net pension liability - ending (a) - (b)	\$ 3,855,460	\$ 3,278,365	\$ 3,426,156	\$ 4,020,158	\$ 5,425,488	\$ 4,641,949	\$ 4,224,113	
Plan fiduciary net position as a percentage of the total pension liability	76.08%	77.55%	74.34%	66.87%	52.88%	52.40%	53.55%	
Covered payroll	\$ 1,886,156	\$ 1,879,940	\$ 2,091,078	\$ 2,044,846	\$ 2,047,119	\$ 1,965,393	\$ 1,956,233	
City's net pension liability as a percentage of payroll	204.41%	174.39%	163.85%	196.60%	265.03%	236.18%	215.93%	

<sup>\*</sup> Additional years' information will be displayed as it becomes available

City of Tolleson Fire
Public Safety Personnel Retirement System

Reporting Fiscal Year (Measurement Date)

- abile curety i or commer rectil ement by crem				(IVIOUOUIOIII)	on bato,			
	2021 (2020)	2020 (2019)	2019 (2018)	2018 (2017)	2017 (2016)	2016 (2015)	2015 (2014)	2014-2012
Total pension liability	(2020)	(20.0)	(20.0)	(2011)	(20:0)	(20.0)	(20:1)	
Service cost	\$ 476,161	\$ 612,498	\$ 512,618	\$ 553,129	\$ 434,330	\$ 437,425	\$ 416,879	Information
Interest on the total pension liability	1,328,189	1,320,018	1,176,421	1,078,336	902,804	809,086	721,067	not
Changes on benefit terms	-	-	-	107,196	1,210,896	-	(63,500)	available*
Differences between expected and actual experience								
in the measurement of the pension liability	380,523	(1,126,982)	138,781	(291,050)	(25,025)	179,866	(67,804)	
Changes of assumptions or other inputs	=	277,727	-	336,050	530,950	=	414,674	
Benefit payments, including refunds of employee contributions	(940,062)	(241,227)	(245,783)	(241,485)	(230,974)	(230,974)	(389,667)	
Net change in total pension liability	1,244,811	842,034	1,582,037	1,542,176	2,822,981	1,195,403	1,031,649	
Total pension liability - beginning	18,188,237	17,346,203	15,764,166	14,221,990	11,399,009	10,203,606	9,171,957	
Total pension liability - ending (a)	\$ 19,433,048	\$ 18,188,237	\$ 17,346,203	\$ 15,764,166	\$ 14,221,990	\$ 11,399,009	\$ 10,203,606	
Plan fiduciary net position								
Contributions - employer	\$ 955,240	\$ 1,278,913	\$ 1,163,074	\$ 833,691	\$ 751,037	\$ 401,653	\$ 360,947	
Contributions - employee	200,466	259,088	202,211	286,450	295,993	269,101	232,876	
Net investment income	189,383	725,413	817,294	1,157,802	51,108	289,531	913,806	
Benefit payments, including refunds of employee contributions	(940,062)	(241,227)	(245,783)	(241,485)	(230,974)	(230,974)	(389,667)	
Hall/Parker Settlement	-	-	(440,563)	-	-	-	-	
Administrative expense	(15,444)	(13,603)	(13,139)	(10,645)	(7,754)	(7,452)	-	
Other changes	-	-	128	49,430	243,929	1,330	(12,064)	
Net change in plan fiduciary net position	389,583	2,008,584	1,483,222	2,075,243	1,103,339	723,189	1,105,898	
Plan fiduciary net position - beginning	15,088,086	13,083,989	11,600,767	9,525,524	8,422,185	7,698,996	6,593,098	
Adjustment to beginning of year		(4,487)	<u> </u>					
Plan fiduciary net position - ending (b)	\$ 15,477,669	\$ 15,088,086	\$ 13,083,989	\$ 11,600,767	\$ 9,525,524	\$ 8,422,185	\$ 7,698,996	
City's net pension liability - ending (a) - (b)	\$ 3,955,379	\$ 3,100,151	\$ 4,262,214	\$ 4,163,399	\$ 4,696,466	\$ 2,976,824	\$ 2,504,610	
Plan fiduciary net position as a percentage of the total pension liability	79.65%	82.96%	75.43%	73.59%	66.98%	73.89%	75.45%	
Covered payroll	\$ 1,991,039	\$ 2,080,669	\$ 2,160,212	\$ 2,351,738	\$ 2,234,206	\$ 2,425,801	\$ 2,274,469	
City's net pension liability as a percentage of covered payroll	198.66%	149.00%	197.31%	177.03%	210.21%	122.72%	110.12%	

<sup>\*</sup> Additional years' information will be displayed as it becomes available

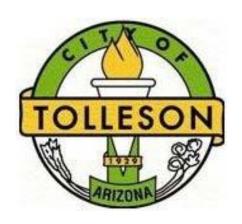
#### CITY OF TOLLESON, ARIZONA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY PENSION CONTRIBUTIONS Year Ended June 30, 2021

Arizona State Retirement System						R	eporti	ng Fiscal Yea	,					
		2021	 2020		2019	2018		2017		2016	 2015		2014	2013-2012
Statutorily required contribution City's contributions in relation to the	\$	1,115,170	\$ 1,080,053	\$	989,715	\$ 969,526	\$	857,200	\$	823,805	\$ 758,313	\$	727,543	Information not available*
statutorily required contribution		1,115,170	 1,080,053		989,715	 969,526		857,200		823,805	 758,313		727,543	
City's contribution deficiency (excess)	\$	-	\$ -	\$	-	\$ -	\$	-	\$	-	\$ -	\$	-	
City's covered payroll City's contributions as a percentage of	\$	9,572,275	\$ 9,432,777	\$	8,852,549	\$ 8,894,734	\$	7,951,763	\$	7,592,673	\$ 6,969,789	\$	6,799,467	
covered payroll		11.65%	11.45%		11.18%	10.90%		10.78%		10.85%	10.88%		10.70%	
Elected Officials Retirement Plan						R	eporti	ng Fiscal Yea						
Elected Officials Retirement Plan		2021	 2020		2019	2018	eporti	ing Fiscal Year		2016	2015		2014	2013-2012
Statutorily required contribution	\$	2021 59,552	\$ 2020 58,946	\$	2019 63,819	\$	eporti		\$	2016	\$ 2015	\$	2014	2013-2012  Information not available*
	\$		\$ 	\$		\$ 2018		2017			\$	\$		Information
Statutorily required contribution City's contributions in relation to the	\$	59,552	\$ 58,946	\$	63,819	\$ 2018		2017		13,057	\$ 12,836	\$	18,492	Information
Statutorily required contribution City's contributions in relation to the actuarially determined contribution	_	59,552	 58,946	_	63,819	 2018		2017		13,057	\$ 12,836	\$ \$	18,492	Information

The City was not required and did not contribute to the EORP health insurance premium benefit plan for fiscal years 2019, 2018, or 2017. Information for fiscal years 2016 through 2010 is not available.

City of Tolleson Police								Re	porti	ng Fiscal Yea	r				
Public Safety Personnel Retirement System		2021		2020	2	019		2018		2017	2	2016	 2015	2014	2013-2012
Actuarially determined contribution City's contributions in relation to the	\$	533,256	\$	515,934	\$ 6	638,841	\$	719,034	;	\$ 613,489	\$ 4	461,744	\$ 454,309	\$ 426,364	Information not available*
actuarially determined contribution		933,256	_	1,150,934	1,1	127,202	1	1,922,331		1,513,489	1,	161,744	 454,309	 426,364	
City's contribution deficiency (excess)	\$	(400,000)	\$	(635,000)	\$ (4	488,361)	\$ (1	1,203,297)	\$	(900,000)	\$ (7	700,000)	\$ 	\$ -	
City's covered payroll  City's contributions as a percentage of	\$	2,213,599	\$	1,886,156	\$ 1,8	379,940	\$ 2	2,091,078	\$	2,044,846	\$ 2,0	047,119	\$ 1,965,393	\$ 1,956,233	
covered payroll		42.16%		61.02%		59.96%		91.93%		74.01%		56.75%	23.12%	21.80%	
City of Tolleson Fire								Re	porti	ng Fiscal Yea	r				
City of Tolleson Fire Public Safety Personnel Retirement System	_	2021		2020	2	019		Re 2018	porti	ng Fiscal Yea 2017		2016	 2015	 2014	2013-2012
	\$	2021 544,797	\$	2020 635,240		019 469,927	\$		porti		2	2016 751,037	\$ 2015 401,653	\$ 2014	2013-2012  Information not available*
Public Safety Personnel Retirement System  Actuarially determined contribution			\$		\$ 4		\$	2018		2017	\$ 7		\$ 	\$ 	Information
Public Safety Personnel Retirement System  Actuarially determined contribution City's contributions in relation to the		544,797	\$	635,240	\$ 4	469,927	\$	2018 611,230		2017 433,691	\$ 7	751,037	\$ 401,653	\$ 360,947	Information
Public Safety Personnel Retirement System  Actuarially determined contribution City's contributions in relation to the actuarially determined contribution	\$	544,797 669,797	_	635,240 955,240	\$ 4 1,2 \$ (8	469,927 278,913	\$ \$	2018 611,230 1,163,074	\$	2017 433,691 833,691	\$ 7	751,037	\$ 401,653	\$ 360,947	Information

<sup>\*</sup> Additional years' information will be displayed as it becomes available



CITY OF TOLLESON, ARIZONA REQUIRED SUPPLEMENTARY INFORMATION NOTES TO PENSION PLAN SCHEDULES Year Ended June 30, 2021

#### NOTE 1 ACTUARIALLY DETERMINED CONTRIBUTION RATES

Actuarial determined contribution rates for PSPRS are calculated as of June 30 two years prior to the end of the fiscal year in which contributions are made. The actuarial methods and assumptions used to establish the contribution requirements are as follows:

Actuarial cost method Entry age normal

Amortization method Level percent-of-pay, closed

Remaining amortization period as of the 2019 actuarial valuation 20 years for underfunded 20 years for overfunded

Asset valuation method
Actuarial assumptions:
Investment rate of return

7-year smoothed fair value; 80%/120% market corridor

In the 2017 actuarial valuation, the investment rate of return was decreased from 7.5% to 7.4%. In the 2016 actuarial valuation, the investment rate of return was decreased from 7.85% to 7.5%. In the 2013 actuarial valuation, the investment rate of return was decreased

from 8.0% to 7.85%.

Projected salary increases In the 2017 actuarial valuation, projected salary increases were

decreased from 4.0% - 8.0% to 3.5% - 7.5% for PSPRS. In the 2014 actuarial valuation, projected salary increases were decreased from 4.5%-8.5% to 4.0%-8.0% for PSPRS. In the 2013 actuarial valuation, projected salary increases were decreased from 5.0%-9.0% to 4.5%-

8.5% for PSPRS.

Wage growth In the 2017 actuarial valuation, wage growth was decreased from 4%

to 3.5% for PSPRS. In the 2014 actuarial valuation, wage growth was decreased from 4.5% to 4.0% for PSPRS. In the 2013 actuarial valuation, wage growth was decreased from 5.0% to 4.5% for PSPRS.

Retirement age Experience-based table of rates that is specific to the type of eligibility

condition. Last updated for the 2012 valuation pursuant to an

experience study of the period July 1, 2006 - June 30, 2011.

Mortality In the 2017 actuarial valuation, changed to RP-2014 tables, with 75%

of MP-2016 fully generational projection scales. RP-2000 mortality

table (adjusted by 105% for both males and females)

CITY OF TOLLESON, ARIZONA REQUIRED SUPPLEMENTARY INFORMATION NOTES TO PENSION PLAN SCHEDULES Year Ended June 30, 2021

#### NOTE 2 FACTORS THAT AFFECT TRENDS

Arizona courts have ruled that provisions of a 2011 law that changed the mechanism for funding permanent pension benefit increases and increased employee pension contribution rates were unconstitutional or a breach of contract because those provisions apply to individuals who were members as of the law's effective date. As a result, the PSPRS changed benefit terms to reflect the prior mechanism for funding permanent benefit increases for those members and revised actuarial assumptions to explicitly value future permanent benefit increases. PSPRS also reduced those members' employee contribution rates. These changes are reflected in the plan's pension liabilities for fiscal year 2015 (measurement date 2014) for members who were retired as of the law's effective date and fiscal year 2018 (measurement date 2017) for members who retired or will retire after the law's effective date. These changes also increased the PSPRS-required pension contributions beginning in fiscal year 2016 for members who were retired as of the law's effective date. These changes increased the PSPRS-required contributions beginning in fiscal year 2019 for members who retired or will retire after the law's effective date. Also, the City refunded excess employee contributions to PSPRS members. PSPRS allowed the City to reduce its actual employer contributions for the refund amounts. As a result, the City's pension contributions were less than the actuarially or statutorily determined for 2018 and 2019.

The fiscal year 2019 (measurement date 2018) pension liabilities for EORP reflect the replacement of the permanent benefit increase (PBI) for retirees based on investment returns with a cost of living adjustment based on inflation. Also, the EORP liability and required pension contributions for fiscal year 2019 reflect a statutory change that requires the employer contribution rate to be actuarially determined. This change increased the discount rate used to calculate the liability thereby reducing the total pension liability.

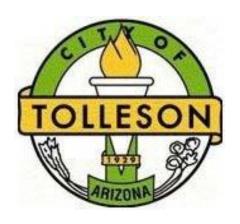
### **Financial Section**

#### OTHER SUPPLEMENTARY INFORMATION

#### **BUDGETARY COMPARISON SCHEDULES**

CAPITAL PROJECTS FUND

DEBT SERVICE FUND



CITY OF TOLLESON, ARIZONA
CAPITAL PROJECTS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL
Year Ended June 30, 2021

	Budgeted	Amounts		Variance with Final Budget- Positive
REVENUES	Original	Final	Actual Amounts	(Negative)
Investment earnings	\$ 300,000	\$ 300,000	\$ 3,602	\$ (296,398)
EXPENDITURES Capital outlay	15,500,000	15,250,000	1,492,794	13,757,206
Excess of revenues over (under) expenditures	(15,200,000)	(14,950,000)	(1,489,192)	13,460,808
Fund balance - beginning of year	11,563,422	11,563,422	11,563,422	
Fund balance - end of year	\$ 16,363,422	\$ 16,613,422	\$ 10,074,230	\$ (6,539,192)

CITY OF TOLLESON, ARIZONA
DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL
Year Ended June 30, 2021

		d Amounts		Variance with Final Budget- Positive
REVENUES	Original	Final	Actual Amounts	(Negative)
Sales taxes	\$ 678,000	\$ 678,000	\$ 678,000	\$ -
Property taxes	3,844,000	3,844,000	2,878,645	(965,355)
Investment earnings	29,000	29,000	5,945	(23,055)
_				
Total revenues	4,551,000	4,551,000	3,562,590	(988,410)
EXPENDITURES				
Debt service:				
Principal retirement	3,148,563	3,148,563	2,447,563	701,000
Interest	1,197,461	1,197,461	881,666	315,795
Total expenditures	4,346,024	4,346,024	3,329,229	1,016,795
Total experience	1,010,021	1,010,021	0,020,220	1,010,100
Excess (deficiency) of revenues				
over (under) expenditures	204,976	204,976	233,361	28,385
over (under) expenditures	204,970	204,970	233,301	20,303
Final balance - basissing of year	700 000	700 000	700 000	
Fund balance - beginning of year	786,808	786,808	786,808	
Fund halance and of year	¢ 004.704	¢ 004.704	Ф 4.000.460	ф 20.20 <i>E</i>
Fund balance - end of year	\$ 991,784	\$ 991,784	\$ 1,020,169	\$ 28,385

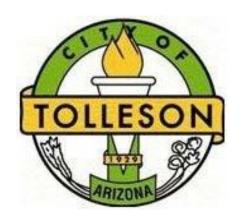
### **Financial Section**

#### OTHER SUPPLEMENTARY INFORMATION

#### NON-MAJOR GOVERNMENTAL FUNDS FINANCIAL STATEMENTS

#### Special Revenue Funds

• **Highway User Revenue Fund (HURF)** - This fund accounts for the City's share of Arizona's highway user tax revenues and associated expenditures legally restricted for road construction and maintenance.



#### CITY OF TOLLESON, ARIZONA COMBINING BALANCE SHEET NON- MAJOR GOVERNMENTAL FUNDS June 30, 2021

	Spec	cial Revenue
ASSETS	-	hway User venue Fund
Cash and cash equivalents Receivables, net:	\$	1,121,409
Intergovernmental		60,916
Total assets	\$	1,182,325
LIABILITIES		
Accounts payable	\$	290,342
FUND BALANCES Restricted		
Highways and streets		891,983
Total fund balances		891,983
Total liabilities and fund balances	\$	1,182,325

## CITY OF TOLLESON, ARIZONA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NON- MAJOR GOVERNMENTAL FUNDS

Year Ended June 30, 2021

	Speci	al Revenue
REVENUES	_	way User enue Fund
Intergovernmental Investment earnings	\$	859,584 384
Total revenues		859,968
EXPENDITURES Current: Highway and streets		618,216
Excess of revenues over (under) expenditures		241,752
Fund balances - beginning of year		650,231
Fund balances - end of year	\$	891,983

## **Financial Section**

## OTHER SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULES

HIGHWAY USER REVENUE FUND



CITY OF TOLLESON, ARIZONA HIGHWAY USER REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL Year Ended June 30, 2021

	Budgeted Amounts						Fin	iance with al Budget- Positive	
REVENUES		Original	Final		Actu	al Amounts	(Negative)		
Intergovernmental revenues Investment earnings	\$	817,416 -	\$	817,416 -	\$	859,584 384	\$	42,168 384	
Total revenues		817,416		817,416		859,968		42,552	
EXPENDITURES Current:									
Highways & streets		866,500		866,500		618,216		248,284	
Excess (deficiency) of revenues over (under) expenditures		(49,084)		(49,084)		241,752		290,836	
Fund balance - beginning of year		650,231		650,231		650,231			
Fund balance - end of year	\$	601,147	\$	601,147	\$	891,983	\$	290,836	



### **Statistical Section**

<u>Contents</u> <u>Pages</u>

<u>Financial Trends</u> 118-129

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity 130-140

These schedules contain information to help the reader assess the City's most significant local revenue sources, property tax and sales and uses taxes.

Debt Capacity 142-152

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### **Demographic and Economic Statistics**

153-154

These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.

#### Operating Information 155 - 163

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs

#### CITY OF TOLLESON, ARIZONA

# Table 1 Net Position by Component Last Ten Fiscal Years (Accrual Basis of Accounting) (Unaudited)

	2012	2013	2014	2015
Governmental Activities				
Net investment in capital assets	\$ 25,900,750	\$ 26,194,336	\$ 27,534,901	\$ 30,954,613
Restricted	2,971,007	3,426,973	5,110,928	2,633,181
Unrestricted	9,964,703	11,029,738	9,625,353	(373,945)
Total Governmental Activities Net Position	\$ 38,836,460	\$ 40,651,047	\$ 42,271,182	\$ 33,213,849
Business-Type Activities				
Net investment in capital assets	\$ 31,376,028	\$ 32,356,074	\$ 34,835,900	\$ 42,351,199
Restricted	492,978	493,772	494,335	494,852
Unrestricted	17,720,898	19,174,850	20,708,802	17,740,832
Total Business-Type Activities Net Position	\$ 49,589,904	\$ 52,024,696	\$ 56,039,037	\$ 60,586,883
Primary Government				
Net investment in capital assets	\$ 57,276,778	\$ 58,550,410	\$ 62,370,801	\$ 73,305,812
Restricted	3,463,985	3,920,745	5,605,263	3,128,033
Unrestricted	27,685,601	30,204,588	30,334,155	17,366,887
Total Primary Government Net Position	\$ 88,426,364	\$ 92,675,743	\$ 98,310,219	\$ 93,800,732

2016	2017		2018	2019	2020	2021
\$ 30,421,590 4,896,402 4,441,397	\$ 32,215,631 5,684,881 6,218,425	\$	35,872,282 3,652,102 9,449,895	\$ 43,344,723 15,686,162 (1,626,497)	\$ 46,353,982 5,668,215 15,458,380	\$ 47,483,826 9,331,450 29,152,183
\$ 39,759,389	\$ 44,118,937	\$	48,974,279	\$ 57,404,388	\$ 67,480,577	\$ 85,967,459
\$ 46,812,938 - 18,087,097	\$ 47,446,347 499,179 19,893,307	\$	48,568,972 506,163 22,973,234	\$ 50,126,416 518,226 26,976,548	\$ 50,543,526 619,400 30,438,009	\$ 52,261,630 579,374 32,967,733
\$ 64,900,035	\$ 67,838,833	\$	72,048,369	\$ 77,621,190	\$ 81,600,935	\$ 85,808,737
\$ 77,234,528 4,896,402 22,528,494	\$ 79,661,978 6,184,060 26,111,732	\$	84,441,254 4,158,265 32,423,129	\$ 93,471,139 16,204,388 25,350,051	\$ 96,897,508 6,287,615 45,896,389	\$ 99,745,456 9,910,824 62,119,916
\$ 104,659,424	\$ 111,957,770	\$	121,022,648	\$ 135,025,578	\$ 149,081,512	\$ 171,776,196

# CITY OF TOLLESON, ARIZONA Table 2 Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting) (Unaudited)

	2012	2013	2014	2015
Expenses				
Governmental activities:				
General Government	\$ 3,554,245	\$ 4,160,877	\$ 4,069,698	\$ 5,415,488
Public Safety	9,590,713	9,921,501	9,342,079	10,820,773
Highways and Streets	2,867,554	2,497,012	4,278,584	2,155,241
Culture and Recreation	1,171,266	562,374	885,714	1,691,577
Economic Development	545,153	1,175,131	1,464,624	715,207
Health and Welfare	547,528	343,153	378,772	426,259
Interest on Long-Term Debt	914,964	864,780	812,432	776,981
Total Governmental Activities	19,191,423	19,524,828	21,231,903	22,001,526
Business-Type Activities				
Water	6,095,971	5,021,689	5,446,163	5,032,519
Sanitation	491,293	614,402	630,134	502,305
Wastewater and Sewer	6,644,923	6,579,691	6,238,217	6,408,153
Total Business-Type Activities	13,232,187	12,215,782	12,314,514	11,942,977
Total Primary Government Expenses	\$ 32,423,610	\$ 31,740,610	\$ 33,546,417	\$ 33,944,503
Program Revenues				
Governmental Activities:				
Fines, Fees and Charges for Services:				
General Government	\$ 581,769	\$ 554,874	\$ 795,223	\$ 888,639
Public Safety	207,948	226,830	302,522	273,624
Highways and Streets	, -	, -	-	, -
Culture and Recreation	25,690	16,825	17,292	14,458
Redevelopment and Housing	· -	, -	10,978	, -
Other	_	_	-	9,250
Operating Grants and Contributions	878,403	830,814	771,285	916,333
Capital Grants and Contributions	235,653	171,515	370,799	-
Total Governmental Activities Program Revenues	1,929,463	1,800,858	2,268,099	2,102,304
Business-Type Activities				
Charges for Services:				
Water	\$ 6,394,604	\$ 6,479,996	\$ 6,666,770	\$ 6,583,969
Sanitation	347,800	360,618	324,197	355,328
Wastewater and Sewer	5,500,611	5,535,850	6,713,988	5,420,273
Capital Grants and Contributions	-	-	-	4,673,401
Total Business-Type Activities Program Revenues	12,243,015	12,376,464	13,704,955	17,032,971
Total Primary Government Revenues	\$ 14,172,478	\$ 14,177,322	\$ 15,973,054	\$ 19,135,275

2016	2017	2018	2019	2020	2021
\$ 5,596,149	\$ 6,057,979	\$ 6,699,834	\$ 6,244,732	\$ 8,293,849	\$ 8,802,055
11,510,678	13,703,866	13,256,375	14,014,601	13,327,589	15,922,346
2,146,277	2,158,993	2,702,277	2,709,339	2,980,662	2,520,959
1,667,220	2,438,231	2,382,861	2,907,590	3,545,868	3,085,615
641,130	1,196,079	794,512	1,000,307	701,000	807,093
510,429	455,278	506,590	545,600	602,713	805,115
750,181	717,956	636,533	727,733	1,093,652	735,730
22,822,064	26,728,382	26,978,982	28,149,902	30,545,333	32,678,913
5,379,124	5,294,611	5,926,382	5,287,268	5,927,310	6,130,858
475,758	418,557	373,399	362,235	362,020	390,518
6,434,002	6,720,582	6,639,875	6,298,733	6,885,266	6,739,960
12,288,884	12,433,750	12,939,656	11,948,236	13,174,596	13,261,336
\$ 35,110,948	\$ 39,162,132	\$ 39,918,638	\$ 40,098,138	\$ 43,719,929	\$ 45,940,249
\$ 883,447	\$ 1,005,417	\$ 1,527,499	\$ 1,562,514	\$ 1,314,784	\$ 3,116,069
598,221	404,051	321,968	303,551	1,056,164	1,450,784
126,794	-	-	-	-	-
122,954	22,316	36,482	64,882	60,419	5,999
-	-	-	-	-	-
750.070	072 562	-	- 4 055 505	4 000 407	- 0 474 670
759,072 21,240	973,563 18,472	972,700 69,939	1,355,565 161,413	1,923,497 31,883	2,471,673 10,242
<u> </u>					
2,511,728	2,423,819	2,928,588	3,447,925	4,386,747	7,054,767
\$ 6,596,501	\$ 6,460,671	\$ 6,873,286	\$ 6,609,408	\$ 6,682,768	\$ 7,296,769
352,861	384,453	449,095	457,751	449,137	448,320
5,899,361	5,743,503	6,293,079	6,085,228	6,917,860	6,679,392
150,584	49,811	_			1,217,479
12,999,307	12,638,438	13,615,460	13,152,387	14,049,765	15,641,960
\$ 15,511,035	\$ 15,062,257	\$ 16,544,048	\$ 16,600,312	\$ 18,436,512	\$ 22,696,727

# CITY OF TOLLESON, ARIZONA Table 2 Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting) (Unaudited)

		2012		2013	2014		2015
General Revenues and Other Changes							
in Net Postion							
Governmental Activities:							
Taxes:							
Sales Taxes	\$	13,525,808	\$	14,230,041	\$ 14,360,574	\$	17,564,422
Property Taxes		5,343,971		4,478,071	4,481,523		4,508,560
Franchise Taxes		39,871		56,905	44,393		45,765
State Revenue Sharing		567,191		668,558	729,523		792,313
State Income Tax Revenue Sharing		511,429		535,720	569,695		598,140
Auto Lieu Tax Revenue Sharing		220,391		208,723	233,354		249,830
Investment earnings		36,451		72,680	56,799		38,073
Other		5,491		-	30,635		37,376
Transfers		(152,748)		-	110,500		(282,785)
Total Governmental Activities:		20,097,855		20,250,698	20,616,996		23,551,694
Business-type Activities:							
Property Taxes		1,401,895		2,420,551	2,553,157		2,654,745
Impact Fees		-		-	-		-
Interest		35,712		18,325	18,924		14,960
Other		123,917		97,616	27,424		77,861
Transfers		152,748		_	(110,500)		282,785
Total Business-Type Activities		1,714,272		2,536,492	2,489,005		3,030,351
Total Primary Government	\$	21,812,127	\$	22,787,190	\$ 23,106,001	\$	26,582,045
Change in Net Position							
Governmental Activities	\$	2,835,895	\$	2,526,728	\$ 1,653,192	\$	3,652,472
Business-Type Activities	_	725,100	_	2,697,174	 3,879,446	_	8,120,345
Total Primary Government	\$	3,560,995	\$	5,223,902	\$ 5,532,638	\$	11,772,817
	_			•			

2016	2017	2018	2019	2020	2021
\$ 19,592,713	\$ 20,910,180	\$ 21,434,225	\$ 25,448,636	\$ 26,365,478	\$ 34,079,997
3,917,340	5,615,157	4,955,918	4,859,308	6,514,517	7,386,020
44,139	49,514	42,647	47,217	51,390	55,333
1,042,649	1,093,270	689,720	725,514	754,547	874,563
788,017	857,378	889,064	872,525	943,866	1,053,562
269,956	275,697	583,704	510,081	509,050	549,384
147,383	162,952	285,082	838,282	873,182	67,930
55,827	119,963	164,376	152,928	222,745	44,041
(116,962)	(420,000)	(139,000)	(25,447)		
25,741,062	28,664,111	28,905,736	33,429,044	36,234,775	44,110,830
3,293,011	2,157,082	3,224,893	3,637,831	2,451,096	1,773,206
-	-	-	-	-	-
96,484	99,441	169,839	705,392	653,480	53,972
96,272	57,587	-	-	-	-
116,962	420,000	139,000	25,447		
3,602,729	2,734,110	3,533,732	4,368,670	3,104,576	1,827,178
		_			
\$ 29,343,791	\$ 31,398,221	\$ 32,439,468	\$ 37,797,714	\$ 39,339,351	\$ 45,938,008
\$ 5,430,726	\$ 4,359,548	\$ 4,855,342	\$ 8,727,067	\$ 10,076,189	\$ 18,486,684
4,313,152	2,938,798	4,209,536	5,572,821	3,979,745	4,207,802
\$ 9,743,878	\$ 7,298,346	\$ 9,064,878	\$ 14,299,888	\$ 14,055,934	\$ 22,694,486
		. , , -			

(Concluded)

# CITY OF TOLLESON, ARIZONA Table 3 Fund Balances, Governmental Funds Last Ten Fiscal Years (Accrual Basis of Accounting) (Unaudited)

	2012			2013	2014		2015	
General Fund								
Restricted	\$	273,271	\$	376,237	\$	336,340	\$	485,014
Nonspendable		-		141,648		5,000		4,446
Assigned		1,126,841		1,126,841		-		· -
Unassigned		6,343,285		7,405,570		7,556,991		9,879,027
3		, ,				, ,		, ,
Total General Fund	\$	7,743,397	\$	9,050,296	\$	7,898,331	\$	10,368,487
All Other Governmental Funds								
Restricted:								
Highways and streets	\$	309,630	\$	873,739	\$	871,385	\$	884,657
Debt service		1,023,296		944,792		1,133,469		938,131
Capital projects		7,244,810		6,705,563		3,718,026		474,052
Public safety		2,901,442		3,359,496		3,118,808		3,821,797
Other purposes		-		-		-		-
Nonspendable:								
Prepaid items		-		13,117		-		-
Committed for:								
Capital projects		13,501		-		-		-
Assigned for:								
Other purposes		91,301		330,144		382,343		306,810
Funds	\$	11,583,980	\$	12,226,851	\$	9,224,031	\$	6,425,447

2016	2017	2018	2019	2020	2021
\$ 563,507 -	\$ 829,648 1,017	\$ 509,582 4,505	\$ 545,198 23,095	\$ 526,278 5,711	\$ 520,396 6,744
16,564,021	 21,220,634	23,303,394	 23,333,773	28,798,314	 43,984,645
\$ 17,127,528	\$ 22,051,299	\$ 23,817,481	\$ 23,902,066	\$ 29,330,303	\$ 44,511,785
\$ 1,030,489 879,996 242,592 3,773,814 266,943	\$ 1,040,487 609,568 169,021 2,810,608 225,549	\$ 283,631 325,667 25,447 2,241,200	\$ 545,458 456,077 11,574,765 2,298,089 266,575	\$ 650,231 786,808 11,563,422 3,489,348 176,377	\$ 891,983 1,020,169 10,074,230 6,183,554 230,807
-	-	-	-	-	-
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	-	-
\$ 6,193,834	\$ 4,855,233	\$ 2,875,945	\$ 15,140,964	\$ 16,666,186	\$ 18,400,743

### CITY OF TOLLESON, ARIZONA

### Table 4

### Changes in Fund Balances of Governmental Funds

Last Ten Fiscal Years
(Accrual Basis of Accounting)
(Unaudited)

		2012		2013		2014	 2015
Revenues							
Taxes	\$	18,618,296	\$	18,440,757	\$	18,514,067	\$ 21,730,411
Intergovernmental		2,344,955		2,352,598		2,471,590	2,740,020
Fines and Penalties		209,436		228,788		256,498	236,270
Licenses and Permits		294,465		250,467		396,364	462,220
Charges for Services		375,380		372,889		521,705	537,114
Rents and Royalties		10,500		11,340		11,340	11,340
Contributions and Donations		83,707		119,578		105,353	126,881
Impact fees		138,117		171,515		370,799	-
Special assessments		-		-		-	-
Investment earnings		36,451		72,682		56,800	38,077
Other		98,533		65,467		35,920	55,702
Total revenues		22,209,840		22,086,081		22,740,436	 25,938,035
Expenditures							
General government		3,440,722		3,815,498		4,415,415	5,078,029
Public Safety		8,068,283		8,614,560		9,129,552	9,482,850
Highways and Streets		1,574,097		1,938,342		6,866,301	6,137,597
Culture and Recreation		1,017,582		1,003,847		1,305,402	1,509,987
Economic Development		543,328		626,154		881,237	725,924
Health and Welfare		535,879		326,804		366,784	405,236
Capital Outlay		2,443,569		956,887		2,232,168	937,440
Debt Service							
Principal Retirement		2,366,550		1,730,000		945,000	835,000
Interest on Long-Term Debt		926,071		903,538		839,087	803,637
Issuance Costs		86,642		-		-	 -
Total Expenditures		21,002,723		19,915,630		26,980,946	 25,915,700
Excess of Revenues							
Over (Under) Expenditures		1,207,117		2,170,451		(4,240,510)	22,335

2016	2017		2018	2019	 2020	 2021
\$ 23,625,789	\$ 26,519,434	\$	26,406,680	\$ 30,369,457	\$ 32,922,112	\$ 41,653,930
2,686,665	2,957,255		3,095,010	3,436,410	4,024,435	3,575,547
272,888	325,149		292,883	283,882	223,321	215,889
305,411	506,796		650,962	644,556	422,794	770,437
628,428	1,096,911		1,319,914	1,381,940	1,354,241	3,356,929
-	-		62,525	47,045	54,054	54,054
74,790	66,681		40,437	66,619	52,218	1,270,908
-	-		-	-	-	-
-	-		-	-	-	-
146,674	168,706		285,082	838,282	873,182	67,930
74,675	88,835		254,617	405,051	585,522	 -
27,815,320	31,729,767		32,408,110	37,473,242	 40,511,879	 50,965,624
4,826,824	5,631,593		6,688,536	6,692,032	7,500,493	7,752,645
10,965,063	11,837,178		13,257,541	13,323,395	13,228,591	13,474,776
1,360,043	1,382,414		1,694,376	1,989,758	1,973,409	1,492,239
1,628,078	1,800,987		2,032,198	2,559,148	3,164,620	2,606,480
619,344	1,201,318		1,006,559	1,284,470	1,090,113	1,492,553
476,396	457,557		481,220	518,667	631,734	762,709
1,447,693	2,648,333		4,995,043	8,906,309	3,182,235	3,160,158
785,000	2,035,000		1,406,500	958,100	1,823,715	2,447,563
776,837	744,612		663,188	770,870	1,022,360	881,666
-	-		-	226,656	180,388	-
 22,885,278	 27,738,992	_	32,225,161	37,229,405	 33,797,658	 34,070,789
, ,	· · · · · ·	-		, ,	, ,	
4,930,042	3,990,775		182,949	243,837	6,714,221	16,894,835
						(Continued)

### CITY OF TOLLESON, ARIZONA

### Table 4

### Changes in Fund Balances of Governmental Funds

Last Ten Fiscal Years
(Accrual Basis of Accounting)
(Unaudited)

	2012	2013	2014	2015
Other Financing Sources (Uses)				
Transfers In	801,535	1,763,792	3,751,052	3,091,764
Transfers Out	(954,283)	(1,763,792)	(3,640,552)	(3,374,549)
Proceeds of refunding debt issuance	-	-	-	-
Premium on refunding debt issuance	-	-	-	-
Proceeds of general obligation bond				
issuance	-	-	-	-
Premium on general obligation bond				
issuance	-	-	-	-
Proceeds of Long-Term Debt Issuance	6,159,387	-	-	-
Payment to Refunded Debt Escrow Agent	-	-	-	-
Proceeds from Sale of Capital Assets	5,491	14,441	8,282	15,023
Total other Financing Sources (Uses)	6,012,130	14,441	118,782	(267,762)
Net Change in Fund Balance	\$ 7,219,247	\$ 2,184,892	\$ (4,121,728)	\$ (245,427)
Debt Service as a Percentage of				
Noncapital Expenditures	18.2%	13.9%	7.2%	6.6%

	2016		2017		2018		2019		2020		2021
	3,134,362		2,596,590		1,518,209		305,239		1,608,678		360,569
	(3,251,324)		(3,016,589)	(	(1,657,209)		(330,686)		(1,608,678)		(360,569)
	-		-		-		-		6,737,000		-
	-		-		-		-		686,780		-
	-		-		-		10,850,000		-		-
	-		-		-		1,005,367		-		-
	-		-		-		-		-		-
	-		-		-		-		(7,190,000)		-
	17,525		14,394		9,520		9,272		5,458		21,204
	(99,437)		(405,605)		(129,480)		11,839,192		239,238		21,204
•		•				•		•		_	
\$	4,830,605	\$	3,585,170	\$	53,469	\$	12,083,029	\$	6,953,459	\$	16,916,039
	7.3%		10.8%		7.5%		6.9%		9.9%		10.7%
					, 0		2.370		2.370		
											(Concluded)

## CITY OF TOLLESON, ARIZONA Table 5 General Government Tax Revenues By Source Last Ten Fiscal Years (Accrual Basis of Accounting) (Unaudited)

Fiscal Year	 Property	S	Sales & Use	Franchise		Total
2012	\$ 5,052,617	\$	13,525,808	\$	39,871	\$ 18,618,296
2013	4,153,811		14,230,041		56,905	18,440,757
2014	4,109,100		14,360,574		44,393	18,514,067
2015	4,120,224		17,564,422		41,385	21,726,031
2016	3,988,866		19,592,784		44,139	23,625,789
2017	5,559,669		20,910,251		49,514	26,519,434
2018	4,929,808		21,434,225		42,647	26,406,680
2019	4,873,604		25,448,636		47,217	30,369,457
2020	6,505,244		26,365,478		51,390	32,922,112
2021	7,518,600		34,079,997		55,333	41,653,930
Change						
2012-2021	48.8%		152.0%		38.8%	123.7%

Note: This schedule is optional.

## CITY OF TOLLESON, ARIZONA Table 6 Assess Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (Unaudited) (In thousands of Dollars)

Fiscal Year	Industrial & Commercial Property	Agricultural and Vacant	Residential Property	Others	Total Taxable Assessed Value	Total Direct Tax Rate/Thousand	Estimated Actual Taxable Value	Taxable Assessed Value as a Percentage of Actual Taxable Value
2012	192,440	11,383	11,455	2,064	217,342	2.9084	217,342	100.000%
2013	160,559	9,294	8,456	1,759	180,068	3.4163	180,068	100.000%
2014	143,031	8,901	8,076	2,246	162,254	3.7612	162,254	100.000%
2015	147,663	9,698	9,009	2,259	168,629	3.7457	168,629	100.000%
2016	172,787	12,297	12,619	1,958	199,661	3.9715	199,661	100.000%
2017	210,837	12,818	13,974	1,976	239,605	3.9734	239,605	100.000%
2018	239,361	13,797	15,834	2,264	271,256	3.9895	271,256	100.000%
2019	264,312	9,810	20,042	1,794	295,958	3.8319	295,958	100.000%
2020	296,155	10,023	20,844	1,910	328,932	3.7169	328,932	100.000%
2021	329,937	10,283	26,591	1,908	368,719	3.5259	368,719	100.000%



# CITY OF TOLLESON, ARIZONA Table 7 Property Tax Rates Direct and Overlapping Governments Last Ten Fiscal Years (Unaudited) (Rate per \$1,000 of Assessed Value)

**Direct Rates** Overlapping Rates General Flood Control Obligation Total and Water Direct Fiscal Debt Basic School Conservation Rate Year Rate Service District District Total Rate County 2012 1.1232 1.7852 2.9084 N/A N/A N/A 2.9084 2.1520 N/A 2013 1.2643 3.4163 N/A N/A 3.4163 2014 1.7811 1.9801 3.7612 N/A N/A N/A 3.7612 2015 1.8309 1.9148 3.7457 N/A N/A N/A 3.7457 2016 1.8344 2.1371 3.9715 N/A N/A N/A 3.9715 2017 1.8325 2.1409 3.9734 N/A N/A N/A 3.9734 3.9895 N/A 2018 1.8325 2.1570 N/A N/A 3.9895 2019 2.0280 3.8319 N/A N/A N/A 1.8039 3.8319 2020 1.7281 2.0280 3.7561 N/A N/A N/A 3.7561 2021 1.6584 1.8675 3.5259 N/A N/A N/A 3.5259

Source: Maricopa County Finance Department

N/A - Not available at the time of printing



CITY OF TOLLESON, ARIZONA
Table 8
Principal Property Taxpayers
Current and Nine Years Ago
(Unaudited)

	2021					2012			
				Percentage of Total				Percentage of Total	
		Taxable		Taxable		Taxable		Taxable	
		Assessed		Assessed		Assessed		Assessed	
Taxpayer		Value	Rank	Value		Value	Rank	Value	
FR CAL 3 Tolleson Buckeye LLC		18,127,125	1	8.05%					
Smiths Food & Drug Centers Inc	\$	17,372,482	2	7.72%	\$	16,870,166	2	6.38%	
CLNC NNN Alberts AZ LLC		14,777,640	3	6.56%					
Prologis-Exchange Westside Business Park LLC		14,158,764	4	6.29%					
SVC Manufacturing Inc		13,901,400	5	6.17%		23,449,546	1	8.86%	
Liberty Property LP		8,529,804	6	3.79%					
Cam Investment 338 LLC/2601 Wilshire LLC		7,457,850	7	3.31%					
Colfin 2017-7 Industrial Owner LLC		5,942,178	8	2.64%					
AZEJM Land Holdings/Oxnard		5,765,319	9	2.56%		3,782,763	8	1.43%	
Price Company		5,738,955	10	-		3,670,568	9	1.39%	
LBA Realty Fund III Company IX LLC		-	-	-		8,540,001	3	3.23%	
ABS SW Investor LLC (Albertson)		-	-	-		7,029,582	4	2.66%	
Cole HD Tolleson AZ LLC		-	-	-		6,089,049	5	2.30%	
Greater Arizona Auto Auctions Inc		-	-	-		5,408,977	6	2.04%	
Continental Pet Technologies		-	-	-		5,311,228	7	2.01%	
91st Avenue Investment Co.		-	-	-		3,397,240	10	1.28%	
Total	\$	111,771,517			\$	83,549,120		31.58%	

Source: Maricopa County Assessor's Office

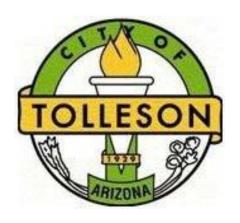
Note: The schedule should include the ten largest taxpayers, unless fewer are required to reach 50% of the revenue base.

#### CITY OF TOLLESON, ARIZONA Table 9 Property Tax Levies and Collections Last Ten Fiscal Years (Unaudited)

Collected within the Fiscal

Year of the Levy **Total Collections to Date** Fiscal Outstanding Year Taxes Levied Collections Ratio of Total Ratio of in Subsequent Delinquent Delinquent Ended for the Percent **Total Tax** Tax Collections Fiscal Year of Levy Years Collections to Total Tax Levy **Taxes** Taxes to Levy June 30, Amount 2012 40,114 6,071,014 188,986 3.02% 6,260,000 6,030,900 96.34% 96.98% 2013 25,579 6,049,524 6,095,666 0.42% 98.83% 46,142 99.58% 6,121,245 100.00% 2014 6,063,150 6,063,150 100.00% 6,063,150 2015 6,189,084 6,143,072 99.26% 6,143,072 99.26% 46,012 0.74% 100.00% 2016 6,563,777 6,563,777 6,563,777 100.00% 2017 7,074,915 7,074,915 100.00% 7,074,915 100.00% 2018 7,649,751 7,649,751 100.00% 7,649,751 100.00% 7,909,802 2019 7,941,559 7,909,802 99.60% 99.60% 31,757 0.40% 2020 8,542,642 8,423,632 98.61% 8,423,632 98.61% 83,510 0.98% 8,651,852 8,539,919 148,209 2021 8,463,805 97.83% 76,114 98.71% 1.71%

Source: Maricopa County Finance Department



### CITY OF TOLLESON, ARIZONA Table 10 Taxable Sales By Category Last Ten Fiscal Years (Unaudited)

	2012	2013	2014	2015
Sales Category				
Commercial & Utilities	\$ 1,305,659	\$ 1,340,608	\$ 1,332,053	\$ 1,486,385
Construction	870,319	696,757	768,790	1,417,419
Manufacturing	244,306	273,890	501,565	649,799
Wholesale	1,717,069	1,739,508	2,281,582	3,261,898
Retail	6,594,272	6,900,851	6,375,361	7,073,146
Real estate	1,776,811	1,843,998	1,525,374	1,851,697
Services	154,590	674,710	745,858	871,641
All other outlets	862,782	759,719	829,991	952,436
Total	\$ 13,525,808	\$ 14,230,041	\$ 14,360,574	\$ 17,564,421
City Sales Tax Rate	2.50%	2.50%	2.50%	2.50%

Source: Arizona State Revenue

*Note:* This schedule requires that governments present revenue information about their most significant own-source revenue.

	2016		2017		2018		2019		2020		2021
\$	1,484,711	\$	1,471,733	\$	1,429,106	\$	1,472,126	\$	1,419,507	\$	1,535,042
Ψ	907,458	Ψ	1,337,854	Ψ	1,553,611	Ψ	2,534,686	Ψ	1,224,339	Ψ	1,424,785
	769,714		973,913		955,024		998,523		680,611		820,935
	4,387,437		3,980,112		3,487,881		3,774,365		3,914,447		4,651,274
	7,723,550		8,545,050		9,362,838		11,481,732		13,464,737		18,580,686
	2,150,547		2,085,554		2,454,322		2,528,580		2,654,247		3,653,986
	1,232,577		1,317,928		1,397,260		1,444,529		1,671,286		1,847,042
	936,790		1,198,107		794,183		1,214,095		1,336,304		1,540,419
									_		
\$	19,592,784	\$	20,910,251	\$	21,434,225	\$	25,448,636	\$	26,365,478	\$	34,054,169
									_		
	2.50%		2.50%		2.50%		2.50%		2.50%		2.50%

City of Tolleson, ARIZONA
Table 11
Direct and Overlapping Sales Tax Rates
Last Ten Fiscal Years
(Unaudited)

Fiscal Year	City Direct Rate	County
2012	2.50%	8.80%
2013	2.50%	8.80%
2014	2.50%	8.80%
2015	2.50%	8.80%
2016	2.50%	8.80%
2017	2.50%	8.80%
2018	2.50%	8.80%
2019	2.50%	8.80%
2020	2.50%	8.80%
2021	2.50%	8.80%

Source: Arizona State Revenue



## CITY OF TOLLESON, ARIZONA Table 12 Ratio of Outstanding Debt By Type Last Ten Fiscal Years (Unaudited) (Dollars in Thousands, Except Per Capita)

	Gove	ernmental Activ	vities		e Activities	
	General		Special		General	Water
Fiscal	Obligation	Revenue	Assessment	Capital	Obligation	Revenue
Year	Bonds	Bonds	Bonds	Leases	Bonds	Bonds
2012	13,694	8,120	-	-	20,991	-
2013	12,305	7,780	-	-	19,430	-
2014	11,710	7,430	-	-	16,930	-
2015	11,235	7,070	-	-	14,220	-
2016	10,825	6,929	-	-	11,330	-
2017	9,180	6,305	-	-	9,485	-
2018	8,179	5,900	-	-	6,837	-
2019	18,495	5,475	-	-	3,860	-
2020	18,227	5,174	-	-	6,156	-
2021	16,117	4,690	-	-	4,921	-

<sup>\*</sup> Information on personal income from these fiscal years was not available

Notes: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Business-typ	oe Activities			
	Waste Water	Total	Percentage	
Capital	WIFA	Primary	of Personal	Per
Leases	Loan	Government	Income	Capita
-	8,895	51,700	*	7,712
-	8,526	48,041	*	7,166
-	8,144	44,214	*	6,544
-	7,750	40,275	*	5,961
-	7,342	36,426	*	5,257
-	6,921	31,891	*	4,443
-	6,486	27,402	*	3,803
-	6,037	33,867	*	4,640
-	5,573	35,130	*	4,765
-	5,094	30,822	*	4,181



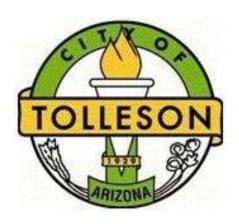
## CITY OF TOLLESON, ARIZONA Table 13 Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years (Unaudited) (Dollars in Thousands, Except Per Capita)

	General		Net General	Taxable Assessed	Percentage of Actual Taxable		
Fiscal	Obligation	WIFA General	Obligation	Value of	Value of		Per
Year	Bonds	Obligation Loan	Bonded Debt	Property	Property	Population	Capita
2012	34,685	5,189	39,874	217,342	18.35%	6,704	5,948
2013	36,708	4,974	41,682	180,068	23.15%	6,704	6,217
2014	33,391	4,751	38,142	162,254	23.51%	6,756	5,646
2015	29,976	4,521	34,497	168,630	20.46%	6,756	5,106
2016	26,438	4,283	30,721	199,661	15.39%	6,929	4,434
2017	22,703	4,038	26,741	239,606	11.16%	6,929	3,859
2018	18,799	3,784	22,583	271,257	8.33%	6,929	3,259
2019	25,877	3,522	29,399	295,958	9.93%	7,299	4,028
2020	24,383	3,251	27,634	328,932	8.40%	7,372	3,749
2021	21,037	2,971	24,008	368,719	6.51%	7,372	3,257

Notes:

Details regarding the City's outstanding debt can be found in the notes to the financial statements.

a See schedule 7 for property value data.



### CITY OF TOLLESON, ARIZONA Table 14 Direct and Overlapping Governmental Activities Debt June 30, 2021 (Unaudited)

Governmental Unit	General Obligation Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Direct and Overlapping Debt (a)
Debt repaid with property taxes			
Tolleson Elementary School District No. 17	\$ 22,705,000	73.25	\$ 16,632,294
Fowler Elementary School District No. 45	8,535,000	10.74	916,348
Littleton Elementary School District No. 65	35,305,000	15.39	5,432,176
Tolleson Union High School District No. 214	156,585,000	18.27	28,614,803
Maricopa County Community College District	184,715,000	0.54	998,276
Maricopa County Special Health Care District	640,695,000	0.54	3,462,578
Western Maricopa Eduction Center District No. 402	144,220,000	1.47	2,116,203
Subtotal, overlapping debt			\$ 58,172,678
City of Tolleson, Arizona Direct Debt	20,807,198	100.00	\$ 20,807,198
Total direct and overlapping debt			\$ 78,979,876

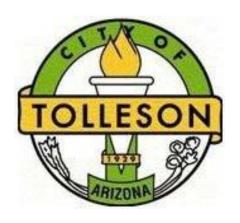
- (a) Proportion applicable to the City is computed on the ratio of Net Limited Assessed Property Value for 2020/21
- (b) Includes total stated principal amount of general obligation bonds outstanding. Does not include outstanding principal amount of certificates of participation, revenue obligations or loan obligations outstanding for the jurisdictions listed above. Does not include outstanding principal amounts of various County and City improvement districts, as the bonds of these districts are presently being paid from special assessments against property within the various improvement districts.

Source: RBC Capital Markets

## CITY OF TOLLESON, ARIZONA Table 15 Calculation of Legal Debt Margin June 30, 2021 (Unaudited)

Net Assessed Valuation		\$ 368,719,284
Water, Sewer, Light, Parks, Open Space and Recreational Facility Bond		
Debt Limit - 20% of Secondary Net Assessed Valuation	\$ 73,743,857	
Debt Applicable to Limit  General Obligation Bonds Outstanding  Less Amount Set Aside for Repayment of Debt	\$ 12,918,897	
Net Debt Applicable to Limit		 12,918,897
20% Legal Debt Margin		 60,824,960
All Other General Obligation Bonds		
Debt Limit - 6% of Secondary Net Assessd Valuation		22,123,157
Debt Applicable to Limit  General Obligation Bonds Outstanding  Less Amount Set Aside for Repayment of Debt	11,090,006	
Net Debt Applicable to Limit		11,090,006
All Other General Obligation Bonds Debt Margin		 11,033,151
Total Legal Debt Margin		\$ 71,858,111

Source: Mariccopa County Assessor's Office



## CITY OF TOLLESON, ARIZONA Table 16 Legal Debt Margin Information Last Ten Fiscal Years (Unaudited)

	2012	2013	2014	2015	
Net Secondary Assessed Valuation Debt Limit	\$ 217,342,534 56,509,059	\$ 180,067,717 46,817,606	\$ 162,254,481 42,186,165	\$ 168,629,759 43,843,737	
Total net debt applicable to limit	34,685,000	31,735,000	33,160,790	29,738,090	
Legal debt margin	\$ 21,824,059	\$ 15,082,606	\$ 9,025,375	\$ 14,105,647	
Total net debt applicable to the limit as a percentage of debt limit.	61.38%	67.78%	78.61%	67.83%	

 2016	2017	 2018	2019	2020	 2021
 _	_	_			
\$ 199,662,057	\$ 239,605,939	\$ 271,256,677	\$ 295,958,429	\$ 328,931,929	\$ 368,719,284
51,912,135	62,297,544	70,526,736	76,949,192	85,522,302	95,867,014
26,192,537	 22,702,537	 18,798,871	 25,876,823	 26,166,178	24,008,903
\$ 25,719,598	\$ 39,595,007	\$ 51,727,865	\$ 51,072,369	\$ 59,356,124	\$ 71,858,111
_	_	_			
50.46%	36.44%	26.65%	33.63%	30.60%	25.04%

## CITY OF TOLLESON, ARIZONA Table 17 Pledged-Revenue Coverage Last Ten Fiscal Years (Unaudited) (Dollars in Thousands)

Revenue Bonds\*

Fiscal Year	Public Safety Sales Tax	Less: Operating Expenses	Net Available Revenue	Debt Service Principal	Debt Service Interest	Coverage
2012	720	-	720	335	374	1.02
2013	720	-	720	340	367	1.02
2014	720	-	720	350	358	1.02
2015	720	-	720	360	345	1.02
2016	720	-	720	375	332	1.02
2017	720	-	720	390	317	1.02
2018	720	-	720	405	301	1.02
2019	720	-	720	425	284	1.02
2020	720	-	720	440	267	1.02
2021	678	-	678	420	201	1.09

<sup>\*&#</sup>x27;Revenue Bonds: Public Safety Sale Tax Bonds

### CITY OF TOLLESON, ARIZONA Table 18 Demographic and Economic Statistics Last Ten Fiscal Years (Unaudited)

			Per		Education		
			Capita		Level in		
Calendar		Personal	Personal	Median	Years of	School	Unemployment
Year	Population	Income	Income	Age	Schooling	Enrollment	Rate
2012	6,704	37,972	12,285	N/A	N/A	N/A	8.25%
2013	6,704	37,972	12,285	N/A	N/A	N/A	6.70%
2014	6,756	37,972	12,285	N/A	N/A	N/A	6.40%
2015	6,756	32,196	12,934	N/A	N/A	N/A	4.80%
2016	6,929	34,485	13,391	N/A	N/A	N/A	4.50%
2017	7,178	31,388	13,588	N/A	N/A	N/A	4.50%
2018	7,205	39,714	16,267	N/A	N/A	N/A	4.50%
2019	7,299	39,714	16,267	N/A	N/A	N/A	4.50%
2020	7,372	42,935	17,269	N/A	N/A	N/A	9.70%
2021	7,372	45,952	17,998	N/A	N/A	N/A	6.60%

Sources: US Department of Commerce for population and

Homefacts (homefacts.com/unemployment/Arizona/Maricopa-County/Tolleson for unemployment rate.

N/A - Information was not available for these fiscal years

Note: GASB Statement 44 requires that general purpose governments present, at a minimum, population, total and per capita personal income, and unemployment rate. Governments may add other demographic and economic statistics that are useful and relevant to the user of their financial reports, either in this or in additional schedules. Median age, education level and school enrollment are optional statistics; however, they are among those most commonly presented by governments.

### CITY OF TOLLESON, ARIZONA Table 19 Principal Employers Current and Nine Years Ago (Unaudited)

		2021			2012	2
			Percentage			Percentage
			of Total City			of Total City
Taxpayer	Employees	Rank	Employment	Employees	Rank	Employment
J.B. Packerland	1,150	1	7.49%	1,325	1	8.83%
Papa Johns Salads Produce	960	2	6.25%	-	-	-
Albertsons, Inc.	810	3	5.28%	400	5	2.67%
Atlas Retail Services	650	4	4.23%	-	-	-
SK Food Group	550	5	3.58%	-	-	-
Pepsico	440	6	2.87%	400	6	2.67%
Carvana Co	400	7	2.61%	-	-	-
Autozone	380	8	2.47%	290	9	1.93%
SRP	380	9	2.47%	400	8	2.67%
Sysco Food Services of Arizona	370	10	2.41%	525	3	3.50%
Fry's Distribution	-	-	-	725	2	4.83%
Greater Auto Auction	-	-	-	400	4	2.67%
Home Depot	-	-	-	300	7	2.00%
Berry Plastics, Inc.		-		200	10	1.33%
Total	6,090		39.66%	4,965		33.10%

Source: Maricopa Association of Governments (MAG), http://geo.azmag.gov/maps/employment/.

## CITY OF TOLLESON, ARIZONA Table 20 Full-Time Equivalent Employee By Function Last Ten Fiscal Years (Unaudited)

Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General government	39	34	45	46.5	41	47	48	60	55.5	55
Police	45	43	42	42	48	49	49	49	49	53
Fire	31	31	31	33	33	32	32	33	33	33
Public Works	17	20	18.5	18	19	19	21	22	22	22
Community Services	6	8	8	8	8.5	8	9	10.5	12.5	12.5
Water	8	8	8	8	10.5	12	12.6	14	14	14
Sanitation	2	2	1.5	1.5	2.5	2	-	-	-	-
Wastewater/Sewer	20	20	21	24	28	28.5	27.4	28.5	29	28
Total	168	166	175	181	190.5	197.5	199	217	215	217.5

Source: City Records

### CITY OF TOLLESON, ARIZONA Table 21 Operating Indicators By Function Last Ten Fiscal Years (Unaudited)

Function/Program		0040	2244	2245	0010
<b>-</b>	2012	2013	2014	2015	2016
Police					
Physical arrests	235	293	257	248	293
Call for services	11,287	14,511	12,484	11,712	14,650
Traffic violations	4,180	1,944	3,582	2,758	3,599
Fire					
Emergency responses	1,943	2,122	2,212	2,322	2,636
Fires extinguished	156	138	134	135	120
Inspections	321	271	43	116	633
Planning and Building Safety					
Building permits issued	332	344	386	327	336
Building inspections conducted	1,525	912	1425	1460	694*
Transit					
Total route miles	6	6	6	6	6
Sanitation					
Refuse collected (tons/day)	43.3	15.0	8.45	8.87	8.46
Library					
Volumes in collection	23,980	27,240	26,983	23,172	22,894
Total volumes borrowed	25,225	37,690	36,480	33,183	29,166
Water					
New connections	43	257	44	35	19
Water main breaks					
Average daily consumption					
(thousands of gallons)	3,281.0	3,876	3,877	3,000	3,823
Peak daily consumption	-,	-,-	-,-	-,	-,
(thousands of gallons)	4,962.0	5,174	5,384	6,000	7,100
Wastewater	1,00=10	2,	2,22	2,223	.,
Average daily sewage treatment					
(thousands of gallons)	5,193.0	5,180	5,274	8,230	5,347
(alloadalido di gallolid)	0,100.0	0,100	0,217	0,200	0,047

<sup>\*</sup> Represents 8 months

Source: City Records

<sup>\*\*</sup> Represents 2 months

<sup>\*\*\*</sup> City outsourced collections to 3rd party in FY 17

2017	2018	2019	2020	2021
352	330	404	978	1,064
15,428	15,942	16,560	15,507	17,376
3,433	2,456	1,825	1,263	1,551
2,915	3,688	3,701	3,944	4,085
116	1,088	1,099	1,195	1,054
		•	•	•
52**	1	24	94	162
383	429	488	429	332
860*	1286	1,565	984	1,090
000	1200	1,505	304	1,030
6	6	6	6	6
0.42***	0.54	0.76	11	12
24,337	23,809	25,210	24,244	42,311
34,419	31,110	39,211	36,281	16,415
26	8	59	35	17
		5	7	6
3,082	3,940	3,774	3.875	4.044
6,480	5,602	5,721	5.836	5.274
0,400	0,002	0,721	0.000	0.214
5,353	5,359	5,490	5,739	5,534

## CITY OF TOLLESON, ARIZONA Table 22 Capital Asset Statistics By Function Last Ten Fiscal Years (Unaudited)

Function/Program	2012	2013	2014	2015
Police				
Stations	1	1	1	1
Patrol Units	22	23	24	24
Fire Stations	1	1	1	1
Refuse collection				
Collection trucks	2	2	6	6
Other public works				
Streets (miles)	34	34	34	34
Streetlights	778	778	778	778
Traffic signals			12	12
Parks and recreation				
Acreage	20	20	20	20
Playgrounds	3	3	3	3
Baseball/softball diamonds			1	3
Soccer/football fields			1	2
Community/Youth Centers	2	2	2	2
Water				
Water mains (miles)	48	50	56	60
Fire hydrants	451	475	420	700
Storage capacity (thousands of gallons)				
Wastewater				
Sanitary sewers (miles)	46	37.07	34.63	35.03
Storm sewers (miles)			2	2
Treatment capacity (thousands of gallons)	17,500	17,500	17,500	17,500

Source:City Records

2016	2018	2019	2020	2021	
1	1	1	1	1	
24	24	22	27	34	
1	1	1	1	1	
6	2	2	2	2	
0.4	0.4	0.4	0.4	0.4	
34	34	34	34	34	
778	778	944	965	1,071	
12	13	14	15	15	
20	20	24	24	24	
4	4	4	4	4	
3	3	3	3	3	
2	2	2	2	2	
3	3	3	2	2	
60	57.75	60	63.75	64.00	
700	737	748	765	765	
5,250	5,250	5,250	5,250	5,250	
38.12	38.62	39.46	40.06	40.06	
2	2	2	2	2	
17,500	17,500	17,500	17,500	17,500	

#### CITY OF TOLLESON, ARIZONA Table 23

Property Valuations
For the Fiscal Year Ended June 30, 2021
(Unaudited)

2020-2021	
Fiscal Year	

Estimated actual valuation Net primary assessed valuation \$ 2,400,108,151 247,008,373

Source: Maricopa County Assessor's Office and Maricopa County Department of Finance

## CITY OF TOLLESON, ARIZONA Table 24 Secondary Valuations as a Percentage of Estimated Valuations For the Last Ten Fiscal Years (Unaudited)

Fiscal Year	et Secondary essed Valuation	Estimated Actual Valuation		Net Secondary Assessed Valuations as Percentage of the Estimated Actual Valuation	
2020-21	\$ 368,719,284	\$	2,400,108,151	15.36%	
2019-20	\$ 328,931,929	\$	2,128,581,709	15.45%	
2018-19	\$ 295,958,429	\$	1,933,298,374	15.31%	
2017-18	\$ 271,256,677	\$	1,786,258,167	15.19%	
2016-17	\$ 239,605,939	\$	1,593,519,300	15.04%	
2015-16	\$ 199,662,057	\$	1,326,288,910	15.05%	
2014-15	\$ 168,629,759	\$	1,111,077,328	15.18%	
2013-14	\$ 162,254,481	\$	1,048,898,288	15.47%	
2012-13	\$ 180,067,717	\$	1,126,277,682	15.99%	
2011-12	\$ 217,342,534	\$	1,344,185,974	16.17%	

Source: Maricopa County Assessor's Office and Maricopa County Finance Department

## CITY OF TOLLESON, ARIZONA Table 25 Secondary Valuations By Legal Class As of June 30, 2021 (Unaudited)

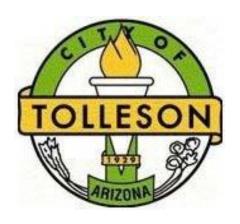
Legal Class	Description	2019-2020 Secondary Assessed Valuation	2020 Percent of Total	2020-2021 Secondary Assessed Valuation	2021 Percent of Total
1	Utilities Telecommunication and				
	Commercial and Industrial	\$ 296,154,477	90.04%	329,937,175	89.47%
2	Agricultural and Vacant	10,023,204	3.05%	10,282,440	2.79%
3	Residential (Owner occupied)	12,291,734	3.74%	15,300,827	4.15%
4	Residential (Rental)	8,552,135	2.60%	11,290,512	3.06%
5	Railroad	694,534	0.21%	689,675	0.19%
6	Non-commercials	1,215,845	0.37%	1,218,655	0.33%
Total		\$ 328,931,929	100.00%	\$ 368,719,284	100.00%

Source: Maricopa County Assessor's Office

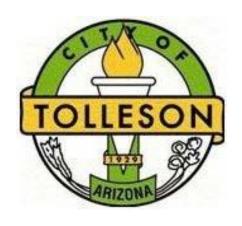
## CITY OF TOLLESON, ARIZONA Table 26 Secondary Valuations By Major Taxpayer As of June 30, 2021 (Unaudited)

		Estimated Secondary		Estimated as a Percent of the City's	
			2020-21	2020-21 Net Secondary	
Taxpayers	Business	Assessed Valuation		Assessed Valuation	
FR CAL 3 Tolleson Buckeye LLC	Indrustrial Property	\$	12,577,457	5.09%	
CLNC NNN Alberts AZ LLC (Albertsons)	Grocery Retailer		11,666,719	4.72%	
Smiths Food & Drugs	Grocery Retailer		10,452,953	4.23%	
Prologis-Exchange Westside Business Park LLC	Indrustrial Property		7,888,633	3.19%	
SVC Manufacturing INC	Food Manufacture		7,632,122	3.09%	
CAM Investment 338 LLC	Indrustrial Property		5,562,751	2.25%	
Greater Arizona Auto Auctions Inc.	Auto auctions		4,723,263	1.91%	
AZEJM Land Holdings/Oxnard Commerceplex	Commercial Property		4,376,889	1.77%	
Liberty Property LP	Real Estate		4,347,008	1.76%	
CFP/TCC Tolleson Retail Parcel LLC	Commercial/Industrial Property		3,565,631	1.44%	
Total		\$	72,793,426	32.33%	

Source: Maricopa County Assessor's Office



### **Compliance Section**





INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and City Council City of Tolleson, Arizona

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Tolleson, Arizona, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Tolleson, Arizona's basic financial statements, and have issued our report thereon dated November 17, 2021.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Tolleson, Arizona's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Tolleson, Arizona's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Tolleson, Arizona's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Tolleson, Arizona's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### **Purpose of this Report**

Henry + Home, LDP

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Tempe, Arizona

November 17, 2021